Michigan Department of Treasury 496 (02/06)

Authorizing CPA Signature

Ounte M. Eustice, CPA, CGFM

| Au<br>Issue | ditir<br>Lunde | ng F           | Procedui<br>2 of 1968, as a | res Rep                 | <b>DORT</b><br>d P.A. 71 of 1919,                                       | as amended.   |                |   |                              |   |  |  |
|-------------|----------------|----------------|-----------------------------|-------------------------|---|---------------|----------------|---|------------------------------|---|--|--|
|             |                |                | vernment Type               |                         |   |               | Local Unit Nan | ne  |                              | County  |  |  |
|             | Coun           | ty             | ⊠City                       | □Twp                    | ∐Village  | □Other        | City of St.    | Ignace  |                              | Mackinac  |  |  |
|             | al Yea         |                |                             |                         | Opinion Date  | '             |                | Date Audit Report Subm                              | nitted to State              |   |  |  |
| 12          | /31/2          | 2005           | <u> </u>                    |                         | 02/24/2006  | <b></b>       |                | 05/30/2006  |                              |   |  |  |
| We a        | affirm         | that           | :                           |                         |   |               |                |   |                              |   |  |  |
| We a        | are ce         | ertifie        | ed public ace               | countants               | licensed to pre   | actice in M   | ichigan        |   |                              |   |  |  |
|             |                |                |                             |                         | erial, "no" respo<br>ments and reco                                     |               |                | sed in the financial stat                           | ements, incl                 | uding the notes, or in the  |  |  |
|             | YES            | 8              | Check ead                   | ch applic               | able box belo   | w (See in:    | structions for | further detail)                                     |                              |   |  |  |
| 1           | X              |                |                             |                         | ent units/funds<br>s to the financ                                      |               |                |   | financial stat               | tements and/or disclosed in the                                   |  |  |
| 2           |                | ×              |                             |                         |   |               |                | init's unreserved fund b<br>oudget for expenditures |                              | estricted net assets  |  |  |
| 3           | X              |                | The local u                 | unit is in c            | ompliance with  | n the Unifo   | rm Chart of A  | accounts issued by the                              | Department                   | of Treasury   |  |  |
| 4           | X              |                | The local u                 | unit has a              | dopted a budg   | et for all re | quired funds   |   |                              |   |  |  |
| 5.          | X              |                | A public he                 | earing on               | the budget wa   | s held in a   | ccordance w    | ith State statute                                   |                              |   |  |  |
| 6.          | X              |                | The local u                 | unit has n              | <del>-</del>  | Municipal     | Finance Act,   | an order issued under                               | the Emerge                   | ncy Municipal Loan Act, or  |  |  |
| 7.          |                |                |                             |                         |   |               |                |   |                              |   |  |  |
| 8.          | ×              |                | The local u                 | unit only h             | olds deposits/  | investment    | s that compl   | with statutory requirer                             | ments.                       |   |  |  |
| 9.          | X              |                |                             |                         |   |               |                | that came to our attent<br>ed (see Appendix H of    |                              | ed in the <i>Bulletin for</i>                                     |  |  |
| 10.         | X              |                | that have r                 | not been p              | previously com  | ımunicated    | to the Local   |   |                              | during the course of our audit If there is such activity that has |  |  |
| 11          |                | X              | The local u                 | unit is free            | of repeated o   | omments f     | rom previous   | years.  |                              |   |  |  |
| 12.         | X              |                | The audit of                | opinion is              | UNQUALIFIE  | D.            |                |   |                              |   |  |  |
| 13          | X              |                |                             |                         | omplied with G<br>g principles (G                                       |               | GASB 34 as     | modified by MCGAA S                                 | Statement #7                 | and other generally   |  |  |
| 14          | ×              |                | The board                   | or counci               | il approves all   | invoices pr   | ior to payme   | nt as required by charte                            | er or statute                |   |  |  |
| 15.         | ×              |                | To our kno                  | wledge, b               | oank reconcilia   | tions that v  | vere reviewe   | d were performed time                               | ly.                          |   |  |  |
| incl<br>des | uded<br>cripti | in th<br>on(s) | nis or any o<br>of the auth | other aud<br>ority and/ | orities and con<br>it report, nor of<br>or commission<br>statement is c | do they ob    | otain a stand  | -alone audit, please e                              | oundaries of<br>nclose the i | the audited entity and is not name(s), address(es), and a         |  |  |
|             |                |                | losed the                   |                         |   | Enclosed      | т              | d (enter a brief justification                      | n)                           |   |  |  |
| Fina        | ancia          | l Sta          | Statements                  |                         |   |               |                |   |                              |   |  |  |
| The         | lette          | er of (        | Comments a                  | and Reco                | mmendations   | $\boxtimes$   |                |   |                              |   |  |  |
| Oth         | er (De         | escribe        | ⇒)                          |                         |   |               |                |   |                              |   |  |  |
|             |                |                | ccountant (Fire<br>Robson   | n Name)                 |   |               |                | Telephone Number 231-627-3143                       |                              |   |  |  |
|             | et Addi        |                | on Street                   | PO Box :                | 250   |               |                | Chehovgan   | State<br>MI                  | Zip<br>49721  |  |  |

Printed Name

Annette M. Eustice

License Number

1101019667



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CITY OF ST. IGNACE ST. IGNACE, MICHIGAN

FINANCIAL STATEMENTS
DECEMBER 31, 2005

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#### INDEPENDENT AUDITORS' REPORT

February 24, 2006

Honorable Mayor and Members of the City Council City of St. Ignace St. Ignace, Michigan

We have audited the accompanying financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the *City of St. Ignace*, (the "City"), as of and for the year ended December 31, 2005, which collectively comprise the City's basic financial statements as listed in the table of contents. These financial statements are the responsibility of the City's management. Our responsibility is to express opinions on these financial statements based on our audit.

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Those standards require that we plan and perform the audit to obtain reasonable assurance about whether the financial statements are free of material misstatement. An audit includes examining, on a test basis, evidence supporting the amounts and disclosures in the financial statements. An audit also includes assessing the accounting principles used and significant estimates made by management, as well as evaluating the overall financial statement presentation. We believe that our audit provides a reasonable basis for our opinions.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City, as of December 31, 2005, and the respective changes in financial position and cash flows, where applicable, thereof and the budgetary comparison for the General Fund for the year then ended in conformity with accounting principles generally accepted in the United States of America.

In accordance with *Government Auditing Standards*, we have also issued our report dated February 24, 2006, on our consideration of the City's internal control over financial reporting and our tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on the internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* and should be considered in assessing the results of our audit.

The Management's Discussion and Analysis on pages I-X is not a required part of the basic financial statements but is supplementary information required by the Governmental Accounting Standards Board. We have applied certain limited procedures, which consisted principally of inquiries of management regarding the methods of measurement and presentation of the supplementary information. However, we did not audit the information and express no opinion on it.

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the City's basic financial statements. The supplementary information listed in the table of contents is presented for purposes of additional analysis and is not a required part of the basic financial statements. Such information has been subjected to the auditing procedures applied in the audit of the basic financial statements and, in our opinion, is fairly presented in all material respects in relation to the basic financial statements taken as a whole.

Rehmann Johann



#### **Management's Discussion and Analysis**

As management of the **City of St. Ignace**, (the "City"), we offer readers of the City's financial statements this narrative overview and analysis of the financial activities of the City for the fiscal year ended December 31, 2005. We encourage readers to consider the information presented here in conjunction with additional information that is furnished in the financial statements and notes to the financial statements.

#### **Financial Highlights**

- The assets of the City exceeded its liabilities at the close of fiscal year 2005 by \$21,926,272 (net assets). Of this \$728,996 (unrestricted net assets) may be used to meet the City's ongoing obligations to citizens and creditors.
- At December 31, 2005, unreserved fund balance in the General Fund was \$127,411 or approximately 6% of the total General Fund expenditures and transfers.
- Major asset acquisition items include the Library completion including building and equipment of \$1,621,281.

#### **Overview of the Financial Statements**

This discussion and analysis is intended to serve as an introduction to the City's basic financial statements. The City's basic financial statements comprise three components: 1) government-wide financial statements, 2) fund financial statements and 3) notes to the financial statements. This report also contains other supplementary information in addition to the financial statements themselves.

**Government-wide financial statements.** The *government-wide financial statements* are designed to provide readers with a broad overview of the City's finances, in a manner similar to a private-sector business.

The *statement of net assets* presents information on all of the City's assets and liabilities, with the difference between the two reported as *net assets*. Over time, increases or decreases in net assets may serve as a useful indicator of whether the financial position of the City is improving or deteriorating.

The *statement of activities* presents information showing how the City's net assets changed during the most recent fiscal year. All changes in net assets are reported as soon as the underlying event giving rise to the change occurs, regardless of the timing of related cash flows. Thus, revenues and expenses are reported in this statement for some items that will only result in cash flows in future fiscal periods (e.g., earned but unused vacation leave and accrued interest expense).

Both of the government-wide financial statements distinguish functions of the City that are principally supported by taxes and intergovernmental revenues (*governmental activities*) from other functions that are intended to recover all or a significant portion of their costs through user fees and charges (*business-type activities*). The governmental activities of the City include legislative, general government, public safety, public works, culture and recreation and other. The business-type activities include the water, sewer, Marina, garbage collection and golf course funds.

The government-wide financial statements include not only the City itself (known as the *primary government*), but also a legally separate authority – the Downtown Development Authority – for which the City is financially accountable and as such, the DDA is accountable to the City for it's activities.

The government-wide financial statements can be found on pages 3-5 of this report.

**Fund financial statements.** A *fund* is a grouping of related accounts that is used to maintain control over resources that have been segregated for specific activities or objectives. The City, like other state and local governments, uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements. All of the funds of the City can be divided into three categories: governmental funds, proprietary funds, and fiduciary funds.

Governmental funds. Governmental funds are used to account for essentially the same functions reported as governmental activities in the government-wide financial statements. However, unlike the government-wide financial statements, governmental fund financial statements focus on near-term inflows and outflows of spendable resources, as well as on balances of spendable resources available at the end of the fiscal year. Such information may be useful in evaluating a government's near-term financing requirements.

Because the focus of *governmental funds* is narrower than that of the government-wide financial statements, it is useful to compare the information presented for *governmental funds* with similar information presented for *governmental activities* in the government-wide financial statements. By doing so, readers may better understand the long-term impact of the government's near-term financing decisions. Both the governmental fund balance sheet and the governmental fund statement of revenues, expenditures, and changes in fund balances provide a reconciliation to facilitate this comparison between *governmental funds* and *governmental activities*.

The City maintains 28 individual governmental funds. Information is presented separately in the governmental fund balance sheet and in the governmental fund statement of revenues, expenditures, and changes in fund balances for the General Fund, and Recreation Debt Fund, each of which are considered to be major funds. Data from the other 26 governmental funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor governmental funds is provided in the form of combining statements elsewhere in this report.

The City adopts an annual appropriated budget for its General and special revenue funds. A budgetary comparison statement has been provided herein to demonstrate compliance with the General Fund. The budget, as adopted, delineates each of the individual funds and specifies a certain amount for each funds budget.

The basic *governmental fund* financial statements can be found on pages 6-10 of this report.

**Proprietary funds.** The City maintains two different types of proprietary funds. *Enterprise funds* are used to report the same functions presented as *business-type activities* in the government-wide financial statements. *Internal service funds* are an accounting device used to accumulate and allocate costs internally among the various City functions. The City uses its internal service funds to account for its equipment and data processing activities.

Enterprise funds provide the same type of information as the government-wide financial statements, only in more detail. The enterprise fund financial statements provide separate information for the water, sewer and marina departments which are considered major enterprise funds of the City. Data from the other two enterprise funds are combined into a single, aggregated presentation. Individual fund data for each of these nonmajor enterprise funds is provided in the form of combining statements elsewhere in this report.

The basic proprietary fund financial statements can be found on 11-14 of this report.

*Fiduciary funds*. Fiduciary funds are used to account for resources held for the benefit of parties outside, the government. Fiduciary funds are not reflected in the government-wide financial statements because the resources of those funds are not available to support the City's programs. The accounting used for fiduciary funds is much like that used for proprietary funds.

The basic fiduciary fund financial statements can be found on page 15 of this report.

**Notes to the financial statements.** The notes provide additional information that is essential to a full understanding of the data provided in the government-wide and fund financial statements. The notes to the financial statements can be found on pages 16-41 of this report.

**Other information.** In addition to the basic financial statements and accompanying notes, this report also presents certain *supplementary information* including the combining statements referred to earlier in connection with nonmajor governmental, nonmajor enterprise, internal service and fiduciary funds which are presented immediately following the notes to the financial statements. Combining and individual fund statements and schedules can be found on pages 42-63 of this report.

#### **Government-wide Financial Analysis**

Net assets may serve over time as a useful indicator of a government's financial position. In the case of the City, assets exceeded liabilities by \$21,926,272 at the close of fiscal year 2005.

Approximately 95% of the City's net assets reflect its investment in net capital assets (e.g., land, buildings, equipment and vehicles); less any related debt used to acquire those assets that is still outstanding. The City uses these capital assets to provide services to citizens; consequently, these assets are *not* available for future spending. Although the City's investment in its capital assets is reported net of related debt, it should be noted that the resources needed to repay this debt must be provided from other sources, since the capital assets themselves cannot be used to liquidate these liabilities. Net assets restricted for debt service and perpetual care represent approximately 2% of total net assets. The remaining balance of *unrestricted net assets* of \$728,996 may be used to meet the City's ongoing obligation to citizens and creditors.

#### City of St. Ignace Net Assets December 31, 2005

|                             | <b>Governmental Activities</b> |                     | <b>Business-ty</b>            | pe Activities       | Total                 |                      |  |
|-----------------------------|--------------------------------|---------------------|-------------------------------|---------------------|-----------------------|----------------------|--|
|                             | 2005                           | 2004                | 2005                          | 2004                | 2005                  | 2004                 |  |
| Assets                      |                                |                     |                               |                     |                       |                      |  |
| Cash and other assets       | \$ 1,229,370                   | \$ 1,223,524        | \$ 531,974                    | \$ 240,709          | \$ 1,761,344          | \$ 1,464,233         |  |
| Capital assets not being    |                                |                     |                               |                     |                       |                      |  |
| depreciated                 | 1,377,288                      | 2,666,539           | 173,195                       | 173,195             | 1,550,483             | 2,839,734            |  |
| Capital assets, net of      |                                |                     |                               |                     |                       |                      |  |
| accumulated depreciati      | ion,                           |                     |                               |                     |                       |                      |  |
| where applicable            | 6,962,915                      | 5,650,815           | 21,144,547                    | 21,773,396          | 28,107,462            | 27,424,211           |  |
|                             | 0.50.550                       | 0.540.050           | <b>64</b> 040 <b>24</b> 4     | 22 10 200           | 24 440 200            | 24 520 450           |  |
| <b>Total assets</b>         | 9,569,573                      | 9,540,878           | 21,849,716                    | 22,187,300          | 31,419,289            | 31,728,178           |  |
| Liabilities                 |                                |                     |                               |                     |                       |                      |  |
| Current and other liabilit  | ies 856,276                    | 771,925             | 217,172                       | 205,553             | 1,073,447             | 977,478              |  |
| Long-term debt,             |                                |                     |                               |                     |                       |                      |  |
| net of current portion      | 2,394,559                      | 3,098,022           | 6,025,010                     | 6,160,010           | 8,419,569             | 9,258,032            |  |
| Total liabilities           | 3,250,835                      | 3,869,947           | 6,242,182                     | 6,365,563           | 9,493,017             | 10,235,510           |  |
| Total natifices             | 3,230,033                      | 3,007,747           | 0,242,102                     | 0,303,303           | <del>9,493,01</del> 7 | 10,233,310           |  |
| Net assets                  |                                |                     |                               |                     |                       |                      |  |
| Invested in capital assets  | ,                              |                     |                               |                     |                       |                      |  |
| net of related debt         | 5,602,707                      | 5,042,375           | 15,126,731                    | 15,615,581          | 20,729,439            | 20,657,956           |  |
| Restricted for debt service | ce                             |                     |                               |                     |                       |                      |  |
| and perpetual care          | 35,032                         | 82,574              | 432,805                       | 86,593              | 467,837               | 169,167              |  |
| Unrestricted                | 680,999                        | 545,982             | 47,977                        | 119,563             | 728,996               | 665,545              |  |
| T-4-144                     | ¢ (210,720                     | ф <i>Е (Е</i> О О21 | φ1 <i>E (</i> 0 <i>E E</i> 24 | ф15 9 <b>21 525</b> | <b>\$21.026.252</b>   | ф <b>21 402 (</b> (0 |  |
| <b>Total net assets</b>     | <u>\$ 6,318,738</u>            | <u>\$ 5,670,931</u> | <u>\$15,607,534</u>           | <u>\$15,821,737</u> | <u>\$21,926,272</u>   | <u>\$21,492,668</u>  |  |

The City's net assets increased \$584,747 during the current fiscal year.

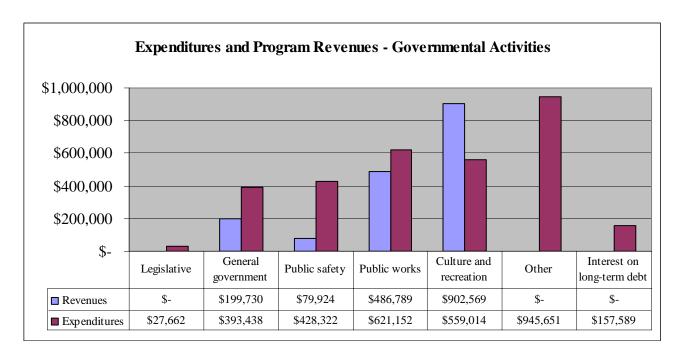
#### City of St. Ignace Changes in Net Assets For Year Ended December 31, 2005

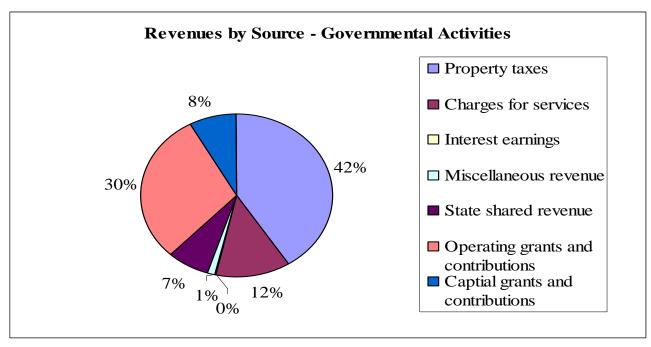
|                      | <b>Governmental Activities</b> |         |    | <b>Business-type Activities</b> |    |           |    | Total     |    |           |    |           |
|----------------------|--------------------------------|---------|----|---------------------------------|----|-----------|----|-----------|----|-----------|----|-----------|
|                      |                                | 2005    |    | 2004                            |    | 2005      |    | 2004      |    | 2005      |    | 2004      |
| Revenues             |                                |         |    |                                 |    |           |    |           |    |           |    |           |
| Program revenues     |                                |         |    |                                 |    |           |    |           |    |           |    |           |
| Charges for services | \$                             | 409,176 | \$ | 314,235                         | \$ | 2,464,224 | \$ | 2,068,771 | \$ | 2,873,400 | \$ | 2,383,006 |
| Operating grants and |                                |         |    |                                 |    |           |    |           |    |           |    |           |
| contributions        |                                | 996,414 |    | 904,839                         |    | 68,328    |    | 151,995   |    | 1,064,742 |    | 1,056,834 |
| Capital grants and   |                                |         |    |                                 |    |           |    |           |    |           |    |           |
| contributions        |                                | 263,422 |    | 1,730,710                       |    | _         |    | -         |    | 263,422   |    | 1,730,710 |

#### City of St. Ignace Changes in Net Assets For Year Ended December 31, 2005 (concluded)

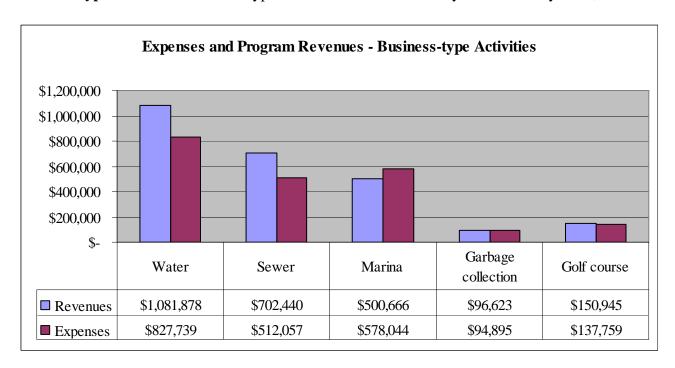
|   |                     |                                       | Business-type       | e Activities        | Total               |                     |  |
|---|---------------------|---------------------------------------|---------------------|---------------------|---------------------|---------------------|--|
|   | 2005                | 2004                                  | 2005                | 2004                | 2005                | 2004                |  |
|   |                     |                                       |                     |                     |                     |                     |  |
| General revenues and                        |                     |                                       |                     |                     |                     |                     |  |
| transfers                                   |                     |                                       |                     |                     |                     |                     |  |
| Property taxes –                            |                     |                                       |                     |                     |                     |                     |  |
| general operating                           | \$ 1,279,844        | 1,108,465                             | \$ -                | \$ -                | \$ 1,279,844        | 1,108,465           |  |
| Property taxes – deb                        | ,                   | 75,577                                | -                   | -                   | 77,703              | 75,577              |  |
| State shared revenue                        | es 246,576          | 249,750                               | -                   | -                   | 246,576             | 249,750             |  |
| Interest earnings                           | 12,822              | 15,742                                | 14,985              | 13,717              | 27,807              | 29,459              |  |
| Miscellaneous reven                         | ue 34,575           | _                                     | -                   | -                   | 34,575              | -                   |  |
| Transfers- internal                         |                     |                                       |                     |                     |                     |                     |  |
| activities                                  | 611,246             | 612,363                               | (611,246)           | (612,363)           |                     |                     |  |
| Total revenues and                          |                     |                                       |                     |                     |                     |                     |  |
| transfers                                   | 3,931,778           | <u>5,011,681</u>                      | 1,936,291           | 1,622,120           | 5,868,069           | 6,633,801           |  |
| Expenses                                    |                     |                                       |                     |                     |                     |                     |  |
| Legislative                                 | 27,662              | 27,939                                |                     |                     | 27,662              | 27,939              |  |
| General government                          | ,                   | 346,046                               | -                   | -                   | 393,438             | 346,046             |  |
| C   | 393,438             | · · · · · · · · · · · · · · · · · · · | -                   | -                   |                     | ,                   |  |
| Public safety Public works                  | 428,322             | 496,884                               | -                   | -                   | 428,322             | 496,884             |  |
|   | 621,152             | 634,746                               | -                   | -                   | 621,152             | 634,746             |  |
| Culture and recreation                      | 559,014             | 701,383                               | -                   | -                   | 559,014             | 701,383             |  |
| Other                                       | 945,651             | 932,229                               | -                   | -                   | 945,651             | 932,229             |  |
| Water                                       | -                   | -                                     | 827,739             | 916,814             | 827,739             | 916,814             |  |
| Sewer                                       | -                   | -                                     | 512,057             | 507,967             | 512,057             | 507,967             |  |
| Marina                                      | -                   | -                                     | 578,044             | 512,314             | 578,044             | 512,314             |  |
| Garbage collection                          | -                   | -                                     | 94,895              | 94,370              | 94,895              | 94,370              |  |
| Golf course                                 | -                   | -                                     | 137,759             | 133,956             | 137,759             | 133,956             |  |
| Interest on long-term                       |                     |                                       |                     |                     |                     |                     |  |
| debt  | 157,589             | <u>171,398</u>                        |                     |                     | 157,589             | <u>171,398</u>      |  |
| <b>Total expenses</b>                       | 3,132,828           | 3,310,625                             | 2,150,494           | 2,165,421           | 5,283,322           | 5,476,046           |  |
| Change in net assets                        | 798,590             | 1,701,056                             | (214,203)           | (543,301)           | 584,747             | 1,157,755           |  |
| Net assets - beginning of year, as restated | 5,519,788           | 3,969,875                             | 15,821,737          | 16,365,038          | 21,341,525          | 20,334,913          |  |
| Net assets - end of year                    | <u>\$ 6,318,738</u> | <u>\$ 5,670,931</u>                   | <u>\$15,607,534</u> | <u>\$15,821,737</u> | <u>\$21,926,272</u> | <u>\$21,492,668</u> |  |

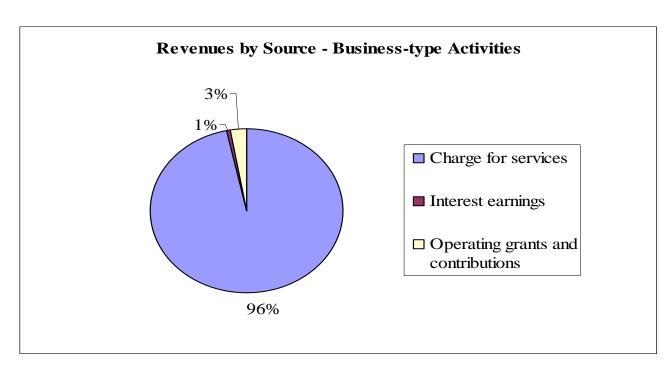
Governmental activities. Governmental activities increased the City's net assets by \$798,950.





Business-type activities. Business-type activities decreased the City's net assets by \$214,203.





#### **Financial Analysis of the Government's Funds**

As noted earlier, the City uses fund accounting to ensure and demonstrate compliance with finance-related legal requirements.

Governmental funds. The focus of the City's governmental funds is to provide information on near-term inflows, outflows, and balances of spendable resources. Such information is useful in assessing the City's financing requirements. In particular, unreserved fund balance may serve as a useful measure of a government's net resources available for spending at the end of the fiscal year.

The General Fund is the main operating fund of the City. The General Fund's balance increased by \$27,410 from \$139,006 to \$166,416 during 2005.

**Proprietary funds.** The City's proprietary fund statements provide the same type of information found in the government-wide financial statements, but in more detail.

As discussed below and in previous years, the Water and Marina Enterprise Funds are causing cash flow burdens on the other funds and these issues need to continue to be closely monitored in 2006.

#### **General Fund Budgetary Highlights**

The annual "Budget Review" highlights the proposed budget for each fiscal year and expounds upon the major budget issues. The audit for the fiscal year compares actual expenditures to budgeted amounts which require amending those expenditures.

Due to the departure of Gary Heckman as City Manager near the end of fiscal 2005, no budget amendments were recorded.

#### **Capital Asset and Debt Administration**

Capital assets – The City defines a capital asset as an asset with an original cost that exceeds \$5,000 and an estimated useful life greater than one year. Included in the cost of a capital asset are items such as labor and freight and any other costs associated with bringing the asset into full operation. Assets are depreciated using the straight-line method over the course of their useful lives.

# City of St. Ignace Capital Assets (net of depreciation, where applicable) December 31, 2005

|                         | Governmen           | tal Activities      | <b>Business-ty</b>  | pe Activities       | Total               |                     |  |
|-------------------------|---------------------|---------------------|---------------------|---------------------|---------------------|---------------------|--|
|                         | 2005                | 2004                | 2005                | 2004                | 2005                | 2004                |  |
|                         |                     |                     |                     |                     |                     |                     |  |
| Land                    | \$ 1,377,288        | \$ 1,377,288        | \$ 173,195          | \$ 173,195          | \$ 1,550,483        | \$ 1,550,483        |  |
| Construction in process | _                   | 1,289,251           | _                   | -                   | -                   | 1,289,251           |  |
| Buildings and           |                     | ,, -                |                     |                     |                     | ,, -                |  |
| improvements            | 5,778,007           | 4,347,848           | 5,531,326           | 5,707,619           | 11,309,333          | 10,055,467          |  |
| Land improvements       | 251,430             | 262,185             | -                   | -                   | 251,430             | 262,185             |  |
| Machinery and           |                     |                     |                     |                     |                     |                     |  |
| equipment               | 842,770             | 911,136             | 47,299              | 64,317              | 890,069             | 975,453             |  |
| Vehicles                | 90,708              | 129,646             | _                   | -                   | 90,708              | 129,646             |  |
| Water                   | -                   | -                   | 7,556,804           | 7,771,608           | 7,556,804           | 7,771,608           |  |
| Sewer                   | -                   | -                   | 329,259             | 344,353             | 329,259             | 344,353             |  |
| Marina                  |                     |                     | 7,679,859           | 7,885,499           | 7,679,859           | 7,885,499           |  |
| Total                   | <u>\$ 8,340,203</u> | <u>\$ 8,317,354</u> | <u>\$21,317,742</u> | <u>\$21,946,591</u> | <u>\$29,657,945</u> | <u>\$30,263,945</u> |  |

Additional information on the City's capital assets can be found in Note 3C on pages 26-29 of this report.

**Long-term debt.** Debt incurred in the course of constructing or acquiring a capital asset is recorded and paid for through a debt service fund or proprietary fund. Debt is classified as long-term if the debt matures in a period greater than one year. At the end of the current fiscal year, the City had total debt outstanding of \$9,293,060. Of this amount \$3,102,050 is comprised of debt backed by the full faith and credit of the government. The remainder of the City's debt represents bonds secured solely by a specified revenue source.

Additional information on the City's long-term debt can be found in Note 3F on pages 31-36 of this report.

#### **Economic Factors and Next Year's Budgets and Rates**

The City continues to experience increases in property values, which increases property tax revenues. However, the increased revenues generated from property tax increases have been largely offset by decreases in state shared revenue, due to the State of Michigan's current financial difficulties. The City continues to review methods for delivery of services and continues to seek grants and other funding sources.

The 2006 budget projects continued growth in taxable property values with state shared revenues remaining at the previous year's levels. The City will continue to monitor closely its capital needs, service requirements, and upcoming projects as they relate to budget and projected revenue streams.

Although, the City increased water and sewer rates during 2005, the City continues to have cash flow problems. The Water and Sewer Funds have not met their reserve requirements in the any of the past three years. The Water, Sewer and Marina Enterprise Funds must have some rate/cost adjustments in order to have a positive cash balance. Without these adjustments, these funds continue to be subsidized by the other funds which have led to a cash flow problem for all City funds.

#### **Requests for Information**

This financial report is designed to provide a general overview of the City's finances for all those with an interest in the City's finances. Questions concerning any of the information provided in this report or requests for additional financial information should be addressed to Mr. Eric Dodson, City Manager, 396 N. State Street, St. Ignace, Michigan 49781.





#### STATEMENT OF NET ASSETS

#### **DECEMBER 31, 2005**

|   | <br>P                   | rima | ry Governme                | nt |            |                   |           |
|---|-------------------------|------|----------------------------|----|------------|-------------------|-----------|
|   | ernmental<br>Activities |      | ısiness-type<br>Activities |    | Totals     | Component<br>Unit |           |
| Assets  |                         |      |                            |    |            |                   |           |
| Cash and cash equivalents   | \$<br>635,679           | \$   | (169,494)                  | \$ | 466,185    | \$                | 322,360   |
| Investments   | -                       |      | 50,000                     |    | 50,000     |                   | -         |
| Receivables   | 440,491                 |      | 176,134                    |    | 616,625    |                   | 34,008    |
| Internal balances   | 83,862                  |      | (83,862)                   |    | -          |                   | _         |
| Inventory   | 33,466                  |      | 7,475                      |    | 40,941     |                   | 29,044    |
| Due from primary government                                       | -                       |      | -                          |    | -          |                   | 38,104    |
| Advance to component unit   | 12,537                  |      | -                          |    | 12,537     |                   | -         |
| Deferred loss on bond refunding                                   | -                       |      | 118,916                    |    | 118,916    |                   | -         |
| Restricted cash   | 23,335                  |      | 432,805                    |    | 456,140    |                   | -         |
| Capital assets not being depreciated                              | 1,377,288               |      | 173,195                    |    | 1,550,483  |                   | 173,733   |
| Capital assets, net of depreciation                               | <br>6,962,915           |      | 21,144,547                 |    | 28,107,462 |                   | 845,739   |
| Total assets  | <br>9,569,573           |      | 21,849,716                 |    | 31,419,289 |                   | 1,442,988 |
| Liabilities   |                         |      |                            |    |            |                   |           |
| Accounts payable and accrued expenditures                         | 110,681                 |      | 34,052                     |    | 144,733    |                   | 239,786   |
| Due to component unit   | 38,104                  |      | -                          |    | 38,104     |                   | -         |
| Advance from primary government                                   | _                       |      | -                          |    | -          |                   | 12,537    |
| Unearned revenue  | _                       |      | 17,120                     |    | 17,120     |                   | _         |
| Noncurrent liabilities  |                         |      |                            |    |            |                   |           |
| Due within one year   | 707,491                 |      | 166,000                    |    | 873,491    |                   | 62,192    |
| Due in more than one year   | <br>2,394,559           |      | 6,025,010                  |    | 8,419,569  |                   | 569,270   |
| Total liabilities   | <br>3,250,835           |      | 6,242,182                  |    | 9,493,017  |                   | 883,785   |
| Net assets  |                         |      |                            |    |            |                   |           |
| Invested in capital assets, net of related debt<br>Restricted for | 5,602,707               |      | 15,126,732                 |    | 20,729,439 |                   | 388,010   |
| Debt service  | 11,697                  |      | 432,805                    |    | 444,502    |                   | 44,105    |
| Expendable perpetual care   | 23,335                  |      | -                          |    | 23,335     |                   | -         |
| Unrestricted  | <br>680,999             |      | 47,997                     |    | 728,996    |                   | 127,088   |
| Total net assets  | \$<br>6,318,738         | \$   | 15,607,534                 | \$ | 21,926,272 | \$                | 559,203   |

#### STATEMENT OF ACTIVITIES

#### FOR THE YEAR ENDED DECEMBER 31, 2005

|                                 |          |           |              | F         |               |                          |               |            |    |             |  |
|---------------------------------|----------|-----------|--------------|-----------|---------------|--------------------------|---------------|------------|----|-------------|--|
|                                 |          |           |              |           |               | ram Revenue<br>Operating | Capital       |            |    |             |  |
|                                 |          |           |              | Charges   | G             | <b>Grants and</b>        |               | Grants and |    | t (Expense) |  |
| Functions / Programs            | Expenses |           | for Services |           | Contributions |                          | Contributions |            |    | Revenue     |  |
| Primary government              |          |           |              |           |               |                          |               |            |    |             |  |
| Governmental activities         |          |           |              |           |               |                          |               |            |    |             |  |
| Legislative                     | \$       | 27,662    | \$           | _         | \$            | -                        | \$            | -          | \$ | (27,662)    |  |
| General government              |          | 393,438   |              | 44,913    |               | 154,817                  |               | -          |    | (193,708)   |  |
| Public safety                   |          | 428,322   |              | 54,795    |               | 25,129                   |               | -          |    | (348,398)   |  |
| Public works                    |          | 621,152   |              | 169,391   |               | 317,398                  |               | -          |    | (134,363)   |  |
| Culture and recreation          |          | 559,014   |              | 140,077   |               | 499,070                  |               | 263,422    |    | 343,555     |  |
| Other                           |          | 945,651   |              | -         |               | -                        |               | -          |    | (945,651)   |  |
| Interest on long-term debt      |          | 157,589   |              |           |               |                          |               |            |    | (157,589)   |  |
| Total governmental activities   |          | 3,132,828 |              | 409,176   |               | 996,414                  |               | 263,422    |    | (1,463,816) |  |
| <b>Business-type activities</b> |          |           |              |           |               |                          |               |            |    |             |  |
| Water                           |          | 827,739   |              | 1,045,633 |               | 36,245                   |               | _          |    | 254,139     |  |
| Sewer                           |          | 512,057   |              | 696,454   |               | 5,986                    |               | _          |    | 190,383     |  |
| Marina                          |          | 578,044   |              | 495,901   |               | 4,765                    |               | -          |    | (77,378)    |  |
| Garbage collection              |          | 94,895    |              | 95,449    |               | 1,174                    |               | -          |    | 1,728       |  |
| Golf course                     |          | 137,759   |              | 130,787   |               | 20,158                   |               |            |    | 13,186      |  |
| Total business-type activities  |          | 2,150,494 |              | 2,464,224 |               | 68,328                   |               |            |    | 382,058     |  |
| Total primary government        | \$       | 5,283,322 | \$           | 2,873,400 | \$            | 1,064,742                | \$            | 263,422    | \$ | (1,081,758) |  |
| Component unit                  | \$       | 442,477   | \$           | 80,731    | \$            | 74,146                   | \$            | 59,160     | \$ | (228,440)   |  |

Continued...

#### STATEMENT OF ACTIVITIES

#### FOR THE YEAR ENDED DECEMBER 31, 2005

|  |            | Pi          |                  |    |             |    |           |
|--|------------|-------------|------------------|----|-------------|----|-----------|
|  | Go         | vernmental  | usiness-type     |    |             | C  | omponent  |
|  | Activities |             | <br>Activities   |    | Total       |    | Unit      |
| Changes in net assets                      |            |             |                  |    |             |    |           |
| Net (expense) revenue                      | \$         | (1,463,816) | \$<br>382,058    | \$ | (1,081,758) | \$ | (228,440) |
| General revenues                           |            |             |                  |    |             |    |           |
| Property taxes                             |            |             |                  |    |             |    |           |
| General operating                          |            | 1,279,844   | -                |    | 1,279,844   |    | 197,528   |
| Debt                                       |            | 77,703      | -                |    | 77,703      |    | 107,273   |
| State shared revenues                      |            | 246,576     | -                |    | 246,576     |    | -         |
| Interest earnings                          |            | 12,822      | 14,985           |    | 27,807      |    | 4,397     |
| Miscellaneous revenue                      |            | 34,575      | -                |    | 34,575      |    | -         |
| Transfers - internal activities            |            | 611,246     | <br>(611,246)    |    |             |    |           |
| Total general revenues and transfers       |            | 2,262,766   | <br>(596,261)    |    | 1,666,505   |    | 309,198   |
| Change in net assets                       |            | 798,950     | (214,203)        |    | 584,747     |    | 80,758    |
| Net assets, beginning of year, as restated |            | 5,519,788   | <br>15,821,737   |    | 21,341,525  |    | 478,445   |
| Net assets, end of year                    | \$         | 6,318,738   | \$<br>15,607,534 | \$ | 21,926,272  | \$ | 559,203   |

Concluded



# BALANCE SHEET GOVERNMENTAL FUNDS

#### **DECEMBER 31, 2005**

| ASSETS   | <br>General   | Re | ecreation<br>Debt | Nonmajor<br>Funds |         | Total           |  |
|--|---------------|----|-------------------|-------------------|---------|-----------------|--|
| Cash and cash equivalents                                | \$<br>154,156 | \$ | 45,175            | \$                | 347,878 | \$<br>547,209   |  |
| Accounts receivable                                      | 1,485         |    | -                 |                   | 81,713  | 83,198          |  |
| Taxes receivable   | 150,053       |    | 8,992             |                   | 8,992   | 168,037         |  |
| Due from other governmental units                        | 42,956        |    | -                 |                   | 57,404  | 100,360         |  |
| Inventory  | 33,466        |    | -                 |                   | -       | 33,466          |  |
| Lease receivable   | -             |    | -                 |                   | 88,896  | 88,896          |  |
| Advances to other funds                                  | -             |    | -                 |                   | 99,874  | 99,874          |  |
| Advance to component unit                                | -             |    | -                 |                   | 12,537  | 12,537          |  |
| Restricted cash  | <br>          |    |                   |                   | 23,335  | <br>23,335      |  |
| Total assets   | \$<br>382,116 | \$ | 54,167            | \$                | 720,629 | \$<br>1,156,912 |  |
| LIABILITIES AND FUND BALANCES                            |               |    |                   |                   |         |                 |  |
| Liabilities  |               |    |                   |                   |         |                 |  |
| Accounts payable   | \$<br>10,396  | \$ | -                 | \$                | 25,727  | \$<br>36,123    |  |
| Accrued expenses   | 13,573        |    | -                 |                   | 5,383   | 18,956          |  |
| Due to component unit                                    | 38,104        |    | -                 |                   | -       | 38,104          |  |
| Deferred revenue   | 137,615       |    | 8,511             |                   | 97,407  | 243,533         |  |
| Advances from other funds                                | <br>16,012    |    | -                 |                   | -       | <br>16,012      |  |
| Total liabilities  | <br>215,700   |    | 8,511             |                   | 128,517 | <br>352,728     |  |
| Fund balances  |               |    |                   |                   |         |                 |  |
| Reserved   |               |    |                   |                   |         |                 |  |
| Inventory  | 33,466        |    | -                 |                   | -       | 33,466          |  |
| Police training  | 5,539         |    | -                 |                   | -       | 5,539           |  |
| Debt service   | -             |    | -                 |                   | 11,697  | 11,697          |  |
| Perpetual care   | -             |    | -                 |                   | 23,335  | 23,335          |  |
| Advances   | -             |    | -                 |                   | 112,411 | 112,411         |  |
| Unreserved   |               |    |                   |                   |         |                 |  |
| Designated - Special Revenue Funds -                     |               |    |                   |                   |         |                 |  |
| subsequent year's expenditures                           | -             |    | -                 |                   | 4,920   | 4,920           |  |
| Designated - Debt Service                                | -             |    | 45,656            |                   | -       | 45,656          |  |
| Designated - Capital Projects                            | -             |    | -                 |                   | 304,619 | 304,619         |  |
| Undesignated   | 127,411       |    | -                 |                   | -       | 127,411         |  |
| Undesignated, reported in Nonmajor Special Revenue Funds | <br>-         |    | -                 |                   | 135,130 | 135,130         |  |
| Total fund balances                                      | <br>166,416   |    | 45,656            |                   | 592,112 | <br>804,184     |  |
| Total liabilities and fund balances                      | \$<br>382,116 | \$ | 54,167            | \$                | 720,629 | \$<br>1,156,912 |  |

Continued...

#### BALANCE SHEET **GOVERNMENTAL FUNDS**

#### **DECEMBER 31, 2005**

| Reconciliation of fund balances on the balance sheet for governmental activities |
|--|
| to the statement of net assets for governmental activities                       |

| Reconciliation of fund balances on the balance sheet for governmental activities to the statement of net assets for governmental activities  |                             |
|--|-----------------------------|
| Fund balances - total governmental funds   | \$<br>804,184               |
| Amounts reported for governmental activities in the statement of net assets are different because  |                             |
| Capital assets used in governmental activities are not financial resources and therefore are not reported in the funds.  |                             |
| Add - capital assets (net)   | 7,940,431                   |
| Because the focus of governmental funds is on short-term financing, some assets will not be available to pay for current-period expenditures. Those assets (such as certain receivables) are offset by deferred revenues in the governmental funds, and thus are not included in fund balance. |                             |
| Add - current year deferred special assessments  | 243,533                     |
| Internal service funds are used by management to charge the costs of certain activities, such as equipment costs, to individual funds. The assets and liabilities of the internal service fund are included in governmental activities in the statement of net assets.                         |                             |
| Add - net assets of governmental activities accounted for in internal service funds  | 429,497                     |
| Certain liabilities, such as bonds payable, are not due and payable in the current period and therefore are not reported in the funds.   |                             |
| Deduct - compensated absences payable  | (364,554)                   |
| Deduct - bonds payable Deduct - accrued interest on bonds payable  | <br>(2,690,000)<br>(44,353) |
|  |                             |

Concluded

6,318,738

The accompanying notes are an integral part of these financial statements.

Net assets of governmental activities

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS

#### FOR THE YEAR ENDED DECEMBER 31, 2005

|   | General |           | Recreation<br>Debt |         | Nonmajor<br>Funds |           | Total           |
|---|---------|-----------|--------------------|---------|-------------------|-----------|-----------------|
| Revenues                                      |         |           |                    |         |                   |           |                 |
| Taxes and penalties                           | \$      | 1,056,572 | \$                 | 77,703  | \$                | 68,635    | \$<br>1,202,910 |
| Charges for services                          |         | 56,367    |                    | -       |                   | 312,192   | 368,559         |
| Federal grant                                 |         | 7,245     |                    | -       |                   | -         | 7,245           |
| State revenue                                 |         | 257,502   |                    | -       |                   | 302,286   | 559,788         |
| Contributions                                 |         | 7,000     |                    | 239,968 |                   | 319,087   | 566,055         |
| Interest                                      |         | 2,048     |                    | 1,210   |                   | 9,564     | 12,822          |
| Miscellaneous                                 |         | 165,618   |                    |         |                   | 158,169   | <br>323,787     |
| Total revenues                                |         | 1,552,352 |                    | 318,881 |                   | 1,169,933 | 3,041,166       |
| Expenditures                                  |         |           |                    |         |                   |           |                 |
| Legislative                                   |         | 27,662    |                    | -       |                   | -         | 27,662          |
| General government                            |         | 317,101   |                    | -       |                   | -         | 317,101         |
| Public safety                                 |         | 392,845   |                    | -       |                   | 7,693     | 400,538         |
| Public works                                  |         | 117,754   |                    | -       |                   | 40,278    | 158,032         |
| Culture and recreation                        |         | 98,766    |                    | -       |                   | 310,454   | 409,220         |
| Highways and streets                          |         | -         |                    | -       |                   | 429,461   | 429,461         |
| Capital outlay                                |         | -         |                    | -       |                   | 347,939   | 347,939         |
| Other   |         | 918,447   |                    | -       |                   | 35,263    | 953,710         |
| Principal                                     |         | -         |                    | 260,000 |                   | 258,994   | 518,994         |
| Interest and fiscal charges                   |         | -         |                    | 54,630  |                   | 94,639    | <br>149,269     |
| Total expenditures                            |         | 1,872,575 |                    | 314,630 |                   | 1,524,721 | 3,684,264       |
| Revenues over (under) expenditures            |         | (320,223) |                    | 4,251   |                   | (354,788) | <br>(643,098)   |
| Other financing sources (uses)                |         |           |                    |         |                   |           |                 |
| Transfers in                                  |         | 513,552   |                    | _       |                   | 563,830   | 1,077,382       |
| Transfers out                                 |         | (165,919) |                    |         |                   | (232,307) | (398,226)       |
| Total other financing sources                 |         | 347,633   |                    |         | _                 | 331,523   | <br>679,156     |
| Change in fund balances                       |         | 27,410    |                    | 4,251   |                   | (23,265)  | 8,396           |
| Fund balances, beginning of year, as restated |         | 139,006   |                    | 41,405  |                   | 615,377   | 795,788         |
| Fund balances, end of year                    | \$      | 166,416   | \$                 | 45,656  | \$                | 592,112   | \$<br>804,184   |

Continued...

# STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE - GOVERNMENTAL FUNDS

#### FOR THE YEAR ENDED DECEMBER 31, 2005

Reconciliation of the statement of revenues, expenditures and change in fund balance of governmental funds to the statement of activities for governmental activites

| Change in fund balances - total governmental funds   | \$<br>8,396          |
|--|----------------------|
| Amounts reported for governmental activities in the statement of activities are different because  |                      |
| Governmental funds report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.  |                      |
| Add - capital outlay Deduct - depreciation expense   | 313,818<br>(214,131) |
| Revenues in the statement of activities that do not provide current financial resources are not reported as revenues in the funds, but rather are deferred to the following fiscal year.   |                      |
| Add - change in deferred special assessments   | 243,533              |
| Bond proceeds provide current financial resources to governmental funds in the period issued, but issuing bonds increases long-term liabilities in the statement of net assets. Repayment of bond principal is an expenditure in the governmental funds, but the repayment reduces long-term liabilities in the statement of net assets. |                      |
| Add - principal payments on long-term liabilities  | 518,994              |
| Internal service funds are used by management to charge the costs of certain activities, such as equipment costs, to individual funds. The net revenue (expense) of internal service funds is reported with governmental activities.   |                      |
| Deduct - operating loss from governmental activities accounted for internal service funds  | (27,870)             |
| Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds.   |                      |
| Deduct - increase in compensated absences  | (4,026)              |
| Deduct: internal activities accounted for in internal service funds  | (34,126)             |
| Deduct - current year increase in accrued interest   | <br>(5,638)          |
| Change in net assets of governmental activities  | \$<br>798,950        |

Concluded

#### STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCE BUDGET AND ACTUAL - GENERAL FUND

#### FOR THE YEAR ENDED DECEMBER 31, 2005

|  |              | dget         |              | Variance With<br>Amended<br>Budget<br>Positive |
|--|--------------|--------------|--------------|--|
|  | Original     | Amended      | Actual       | (Negative)                                     |
| Revenues                                     |              |              |              |  |
| Taxes and penalties                          | \$ 1,069,000 | \$ 1,069,000 | \$ 1,056,572 | \$ (12,428)                                    |
| Charges for services                         | 44,250       | 44,250       | 56,367       | 12,117   |
| Federal revenue                              |              |              | 7,245        | 7,245  |
| State revenue                                | 251,500      | 251,500      | 257,502      | 6,002  |
| Contributions                                | 16,500       | 16,500       | 7,000        | (9,500)  |
| Interest                                     | -            | -            | 2,048        | 2,048  |
| Miscellaneous                                | 145,800      | 145,800      | 165,618      | 19,818   |
| Total revenues                               | 1,527,050    | 1,527,050    | 1,552,352    | 25,302   |
| Expenditures                                 |              |              |              |  |
| Legislative                                  | 33,000       | 33,000       | 27,662       | 5,338  |
| General government                           | 308,250      | 308,250      | 317,101      | (8,851)  |
| Public safety                                | 382,360      | 382,360      | 392,845      | (10,485)                                       |
| Public works                                 | 138,800      | 138,800      | 117,754      | 21,046   |
| Culture and recreation                       | 107,860      | 107,860      | 98,766       | 9,094  |
| Other  | 887,050      | 887,050      | 918,447      | (31,397)                                       |
| Total expenditures                           | 1,857,320    | 1,857,320    | 1,872,575    | (15,255)                                       |
| Revenues under expenditures                  | (330,270)    | (330,270)    | (320,223)    | 10,047   |
| Other financing sources (uses)               |              |              |              |  |
| Transfers in                                 | 510,000      | 510,000      | 513,552      | 3,552  |
| Transfers out                                | (179,730)    | (179,730)    | (165,919)    | 13,811   |
| Total other financing sources                | 330,270      | 330,270      | 347,633      | 17,363   |
| Change in fund balance                       | -            | -            | 27,410       | 27,410   |
| Fund balance, beginning of year, as restated | 139,006      | 139,006      | 139,006      |  |
| Fund balance, end of year                    | \$ 139,006   | \$ 139,006   | \$ 166,416   | \$ 27,410                                      |

# STATEMENT OF NET ASSETS PROPRIETARY FUNDS

#### **DECEMBER 31, 2005**

|   | <br>Water       |    | Sewer     | Marina          | onmajor<br>nterprise<br>Funds |
|---|-----------------|----|-----------|-----------------|-------------------------------|
| Assets  |                 |    |           |                 |                               |
| Current assets                                  |                 |    |           |                 |                               |
| Cash and cash equivalents                       | \$<br>-         | \$ | (229,440) | \$<br>(38,817)  | \$<br>98,763                  |
| Investments                                     | -               |    | -         | -               | 50,000                        |
| Accounts receivable                             | 93,133          |    | 71,798    | -               | 11,203                        |
| Inventory                                       | <br>            | -  |           | <br>7,475       | <br>                          |
| Total current assets                            | <br>93,133      |    | (157,642) | <br>(31,342)    | <br>159,966                   |
| Noncurrent assets                               |                 |    |           |                 |                               |
| Property and equipment,                         |                 |    |           |                 |                               |
| net of accumulated depreciation                 | 7,603,714       |    | 5,893,417 | 7,680,630       | 139,981                       |
| Unamortized bond issuance costs                 | 81,416          |    | -         | -               | -                             |
| Deferred loss on bond refunding                 | 37,500          |    | -         | -               | -                             |
| Restricted cash                                 | <br>415,685     |    |           | <br>17,120      | <br>                          |
| Total noncurrent assets                         | <br>8,138,315   |    | 5,893,417 | <br>7,697,750   | 139,981                       |
| Total assets                                    | <br>8,231,448   |    | 5,735,775 | <br>7,666,408   | <br>299,947                   |
| Liabilities                                     |                 |    |           |                 |                               |
| Current liabilities                             |                 |    |           |                 |                               |
| Accounts payable                                | 6,505           |    | 7,880     | 2,049           | 7,794                         |
| Accrued expenses                                | 4,195           |    | 2,110     | 110             | -                             |
| Customer deposits                               | 3,409           |    | -         | -               | -                             |
| Unearned revenue                                | -               |    | -         | 17,120          | -                             |
| Current portion of bonds and notes payable      | <br>156,000     |    | 10,000    | <br>            | <br>                          |
| Total current liabilities                       | <br>170,109     |    | 19,990    | <br>19,279      | <br>7,794                     |
| Long-term debt                                  |                 |    |           |                 |                               |
| Advance from other funds                        | 83,862          |    | _         | -               | _                             |
| Bonds payable, net of current portion           | 5,257,000       |    | 768,010   | _               | _                             |
| Notes payable, net of current portion           | <br>            |    |           |                 | <br>_                         |
| Total long-term debt                            | <br>5,340,862   |    | 768,010   | <br>            | <br>-                         |
| Total liabilities                               | <br>5,510,971   |    | 788,000   | <br>19,279      | <br>7,794                     |
| Net assets                                      |                 |    |           |                 |                               |
| Invested in capital assets, net of related debt | 2,346,714       |    | 5,125,407 | 7,680,630       | 139,981                       |
| Restricted for debt service                     | 415,685         |    | -         | -               | , -                           |
| Unrestricted (deficit)                          | <br>(41,922)    |    | (177,632) | <br>(33,501)    | 152,172                       |
| Total net assets                                | \$<br>2,720,477 | \$ | 4,947,775 | \$<br>7,647,129 | \$<br>292,153                 |

| Total<br>Enterprise<br>Funds | Internal<br>Service<br>Funds |
|------------------------------|------------------------------|
|                              |                              |
| \$ (169,494)                 | \$<br>88,470                 |
| 50,000                       | -                            |
| 176,134                      | -                            |
| 7,475                        | <br>-                        |
| 64,115                       | <br>88,470                   |
| 21,317,742                   | 399,772                      |
| 81,416                       | -                            |
| 37,500                       | _                            |
| 432,805                      | <br>-                        |
| 21,869,463                   | 399,772                      |
| 21,933,578                   | 488,242                      |
|                              |                              |
| 24,228                       | 9,535                        |
| 6,415                        | 1,714                        |
| 3,409                        | 0                            |
| 17,120                       | -                            |
| 166,000                      | 19,159                       |
| 217,172                      | <br>30,408                   |
| 83,862                       | _                            |
| 6,025,010                    | _                            |
| -                            | 28,337                       |
| 6,108,872                    | 28,337                       |
|                              |                              |
| 6,326,044                    | <br>58,745                   |
| 15 000 500                   | 252 25                       |
| 15,292,732                   | 352,276                      |
| 415,685                      |                              |
| (100,883)                    | <br>77,221                   |
| \$ 15,607,534                | \$<br>429,497                |

# STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS - PROPRIETARY FUNDS

#### FOR THE YEAR ENDED DECEMBER 31, 2005

|  | Water        | Sewer        | Marina       | Nonmajor<br>Enterprise<br>Funds |
|--|--------------|--------------|--------------|---------------------------------|
| Operating revenues                             |              |              |              |                                 |
| Sales and charges for services                 | \$ -         | \$ -         | \$ 495,901   | \$ 226,236                      |
| Sales and charges for services pledged         |              |              |              |                                 |
| as security for revenue bonds                  | 1,045,633    | 696,454      |              |                                 |
| Total operating revenues                       | 1,045,633    | 696,454      | 495,901      | 226,236                         |
| Operating expenses                             |              |              |              |                                 |
| Personal services                              | -            | -            | 59,582       | 49,620                          |
| Contracted services                            | -            | -            | 28,801       | 102,975                         |
| General and administrative                     | 63,652       | 54,802       | -            | -                               |
| Repair and maintenance                         | -            | -            | -            | 15,708                          |
| Supplies                                       | -            | -            | 234,833      | 9,181                           |
| Line maintenance                               | 94,505       | 32,465       | -            | -                               |
| Plant operations                               | 250,400      | 207,268      | -            | -                               |
| Depreciation and amortization                  | 222,732      | 182,062      | 205,920      | 26,063                          |
| Miscellaneous                                  | -            |              | 48,908       | 29,107                          |
| <b>Total operating expenses</b>                | 631,289      | 476,597      | 578,044      | 232,654                         |
| Operating income (loss)                        | 414,344      | 219,857      | (82,143)     | (6,418)                         |
| Non-operating revenues (expenses)              |              |              |              |                                 |
| Interest income                                | 6,599        | 1,557        | 4,344        | 2,485                           |
| Interest expense                               | (196,450)    | (35,460)     | -            | -                               |
| Miscellaneous revenue                          | 36,245       | 5,986        | 4,765        | 21,332                          |
| <b>Total non-operating revenues (expenses)</b> | (153,606)    | (27,917)     | 9,109        | 23,817                          |
| Income (loss) before transfers                 | 260,738      | 191,940      | (73,034)     | 17,399                          |
| Other financing sources (uses)                 |              |              |              |                                 |
| Transfers in                                   | 3,000        | -            | -            | -                               |
| Transfers out                                  | (178,828)    | (323,438)    | (93,383)     | (18,597)                        |
| Total other financing uses                     | (175,828)    | (323,438)    | (93,383)     | (18,597)                        |
| Change in net assets                           | 84,910       | (131,498)    | (166,417)    | (1,198)                         |
| Net assets, beginning of year, as restated     | 2,635,567    | 5,079,273    | 7,813,546    | 293,351                         |
| Net assets, end of year                        | \$ 2,720,477 | \$ 4,947,775 | \$ 7,647,129 | \$ 292,153                      |

| Total<br>Enterprise<br>Funds | Internal<br>Service<br>Funds |
|------------------------------|------------------------------|
| \$ 722,137                   | \$ 304,647                   |
| 1,742,087                    |                              |
| 2,464,224                    | 304,647                      |
| 109,202                      | 92,349                       |
| 131,776                      | 5,857                        |
| 118,454<br>15,708            | 57,915                       |
| 244,014                      | 61,840                       |
| 126,970                      | -                            |
| 457,668                      | -                            |
| 636,777                      | 76,838                       |
| 78,015                       | 37,718                       |
| 1,918,584                    | 332,517                      |
| 545,640                      | (27,870)                     |
|                              |                              |
| 14,985                       | 1,258                        |
| (231,910)<br>68,328          | (2,049)<br>34,575            |
|                              |                              |
| (148,597)                    | 33,784                       |
| 397,043                      | 5,914                        |
| 3,000                        | 8,000                        |
| (614,246)                    | (75,910)                     |
| (611,246)                    | (67,910)                     |
| (214,203)                    | (61,996)                     |
| 15,821,737                   | 491,493                      |
| \$ 15,607,534                | \$ 429,497                   |

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

#### FOR THE YEAR ENDED DECEMBER 31, 2005

|   | <br>Water       | Sewer           | Marina         | on-major<br>nterprise<br>Funds |
|---|-----------------|-----------------|----------------|--------------------------------|
| Cash flows from operating activities                              |                 |                 |                |                                |
| Cash collected from customers                                     | \$<br>1,028,196 | \$<br>680,771   | \$<br>496,273  | \$<br>226,000                  |
| Cash collected from other funds                                   | -               | -               | -              | -                              |
| Cash paid for employee wages and benefits                         | (195,212)       | (113,594)       | (59,582)       | (49,620)                       |
| Cash paid for other operating                                     | (44.450)        | (155 (00)       | (201,000)      | (156 710)                      |
| and administrative expenses                                       | (44,458)        | <br>(155,699)   | <br>(301,099)  | <br>(156,719)                  |
| Net cash provided by operating activities                         | <br>788,526     | <br>411,478     | <br>135,592    | <br>19,661                     |
| Cash flows from non-capital                                       |                 |                 |                |                                |
| financing activities  |                 |                 |                |                                |
| Transfers in  | 3,000           | -               | -              | -                              |
| Transfers out   | (178,828)       | (323,438)       | (93,383)       | (18,597)                       |
| Other income  | <br>36,245      | <br>5,986       | <br>4,765      | <br>21,332                     |
| Net cash provided by (used in)                                    |                 |                 |                |                                |
| non-capital financing activities                                  | <br>(139,583)   | <br>(317,452)   | <br>(88,618)   | <br>2,735                      |
| Cash flows from capital and related                               |                 |                 |                |                                |
| financing activities  |                 |                 |                |                                |
| Interest expense  | (196,450)       | (35,460)        | -              | -                              |
| Principal payments  | (130,000)       | (10,000)        | -              | -                              |
| Proceeds from the sale of equipment                               | <br>            | <br>            | <br>           | <br>-                          |
| Net cash provided by (used) in capital and                        |                 |                 |                |                                |
| related financing activities                                      | <br>(326,450)   | <br>(45,460)    | <br>           | <br>-                          |
| Cash flows from investing activities                              |                 |                 |                |                                |
| Sale of investments   | -               | -               | -              | 2,225                          |
| Interest revenue  | <br>6,599       | <br>1,557       | <br>4,344      | <br>2,485                      |
| Net cash provided by investing activities                         | <br>6,599       | <br>1,557       | 4,344          | <br>4,710                      |
| Net increase in cash and cash equivalents                         | 329,092         | 50,123          | 51,318         | 27,106                         |
| Cash and cash equivalents, beginning of year                      | <br>86,593      | (279,563)       | <br>(90,135)   | <br>71,657                     |
| Cash and cash equivalents, including restricted cash, end of year | 415,685         | (229,440)       | (38,817)       | 98,763                         |
| Restricted cash, end of year                                      | <br>415,685     | <br>            | <br>           | -                              |
| Cash and cash equivalents, end of year                            | \$<br>-         | \$<br>(229,440) | \$<br>(38,817) | \$<br>98,763                   |

| E  | Total<br>Enterprise<br>Funds | Internal<br>Service<br>Funds |
|----|------------------------------|------------------------------|
| \$ | 2,431,240                    | \$<br>-                      |
|    | (418,008)                    | 277,842<br>(92,349)          |
|    | (657,975)                    | <br>(178,238)                |
|    | 1,355,257                    | <br>7,255                    |
|    |                              |                              |
|    | 3,000                        | 8,000                        |
|    | (614,246)<br>68,328          | (75,910)<br>34,575           |
|    | 08,328                       | <br>34,373                   |
|    |                              |                              |
|    | (542,918)                    | (33,335)                     |
|    |                              |                              |
|    | (231,910)                    | (2,049)                      |
|    | (140,000)                    | (18,489)                     |
|    |                              | 28,602                       |
|    | (371,910)                    | 8,064                        |
|    |                              |                              |
|    | 2,225                        | 48,000                       |
|    | 14,985                       | 1,258                        |
|    | 17,210                       | <br>49,258                   |
|    | 457,639                      | 31,242                       |
|    | (211,448)                    | <br>57,228                   |
|    | 246,191                      | 88,470                       |
|    | 415,685                      | <br>-                        |
| \$ | (169,494)                    | \$<br>88,470                 |

Continued...

# STATEMENT OF CASH FLOWS PROPRIETARY FUNDS

#### FOR THE YEAR ENDED DECEMBER 31, 2005

|   | <br>Water     | <br>Sewer     | <br>Marina     | Nonmajor<br>Interprise<br>Funds |
|---|---------------|---------------|----------------|---------------------------------|
| Operating income (loss)   | \$<br>414,344 | \$<br>219,857 | \$<br>(82,143) | \$<br>(6,418)                   |
| Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities |               |               |                |                                 |
| Depreciation and amortization   | 222,732       | 182,062       | 205,920        | 26,063                          |
| Gain on sale of property and equipment  | -             | -             | -              | -                               |
| Changes in operating assets and liabilities   |               |               |                |                                 |
| which provided (used) cash  |               |               |                |                                 |
| Cash held by fiscal agent   | 200,504       | -             | -              | -                               |
| Accounts receivable   | (17,437)      | (15,683)      | 372            | (236)                           |
| Due from other funds  | -             | 24,291        | -              | 3,396                           |
| Inventory   | -             | -             | 9,325          | -                               |
| Accounts payable  | (3,753)       | 892           | 2,008          | 360                             |
| Accrued expenses  | 258           | 59            | 110            | -                               |
| Customer deposits   | (435)         | -             | -              | -                               |
| Due to other funds  | <br>(27,687)  | <br>          | <br>           | <br>(3,504)                     |
| Net cash provided by operating activities   | \$<br>788,526 | \$<br>411,478 | \$<br>135,592  | \$<br>19,661                    |

| F  | Total<br>Enterprise<br>Funds  | Internal<br>Service<br>Funds            |
|----|---|---|
| \$ | 545,640   | \$<br>(27,870)                          |
|    | 636,777   | 76,838<br>(28,602)                      |
|    | 200,504<br>(32,984)<br>27,687<br>9,325<br>(493)<br>427<br>(435)<br>(31,191) | 1,797<br>-<br>-<br>(15,413)<br>505<br>- |
| \$ | 1,355,257   | \$<br>7,255                             |

Concluded

# STATEMENT OF FIDUCIARY NET ASSETS CURRENT TAX COLLECTION - AGENCY FUND

### **DECEMBER 31, 2005**

| Assets                          |           |         |
|---------------------------------|-----------|---------|
| Cash and cash equivalents       | <u>\$</u> | 201,351 |
| Liabilities                     |           |         |
| Due to other governmental units | \$        | 201,351 |

The accompanying notes are an integral part of these financial statements.



#### NOTES TO FINANCIAL STATEMENTS

#### 1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

### A. Reporting Entity

As required by accounting principles generally accepted in the United States of America, the financial statements of the reporting entity include those of the *City of St. Ignace* (the "City") and its component units. The component units discussed below are included in the City's reporting entity because of the significance of their operational or financial relationship with the City.

**St. Ignace Building Authority** - The St. Ignace Building Authority is a blended component unit of the City.

**St. Ignace Downtown Development Authority** - The Downtown Development Authority (the "DDA") is a discretely presented component unit of the City. The component unit columns in the combined financial statements include the financial data of the DDA. This unit is reported in a separate column to emphasize that it is legally separate from the City. The members of the governing Board of the DDA are appointed by the City Council. The budgets and expenditures of the DDA must be approved by the City Council. The City also has the ability to significantly influence operations of the DDA.

#### **B.** Government-wide and Fund Financial Statements

The government-wide financial statements (i.e., the statement of net assets and the statement of changes in net assets) report information on all of the nonfiduciary activities of the primary government and its component units. For the most part, the effect of interfund activity has been removed from these statements. *Governmental activities*, which normally are supported by taxes and intergovernmental revenues, are reported separately from *business-type activities*, which rely to a significant extent on fees and charges for support. Likewise, the *primary government* is reported separately from a certain legally separate *component unit* for which the primary government is financially accountable.

The statement of activities demonstrates the degree to which the direct expenses of a given function or segment are offset by program revenues. *Direct expenses* are those that are clearly identifiable with a specific function or segment. *Program revenues* include 1) charges to customers or applicants who purchase, use, or directly benefit from goods, services, or privileges provided by a given function or segment and 2) grants and contributions that are restricted to meeting the operational or capital requirements of a particular function or segment. Taxes and other items not properly included among program revenues are reported instead as *general revenues*.

#### NOTES TO FINANCIAL STATEMENTS

Separate financial statements are provided for governmental funds, proprietary funds, and fiduciary funds, even though the latter are excluded from the government-wide financial statements. Major individual governmental funds and major individual enterprise funds are reported as separate columns in the fund financial statements.

Fund Financial Statements. The fund financial statements provide information about the City's funds, including its fiduciary funds. Separate statements for each fund category – governmental, proprietary and fiduciary – are presented. The emphasis of fund financial statements is on major governmental and enterprise funds, each displayed in a separate column. All remaining governmental and enterprise funds are aggregated and reported as nonmajor funds.

The City reports the following major governmental funds:

The *General Fund* is the City's primary operating fund. It accounts for all financial resources of the general government, except those required to be accounted for in another fund.

The *Recreation Debt Fund* accounts for the resources accumulated and payments made for principal and interest on long-term general obligation debt related to construction of the recreation center.

The City reports the following major enterprise funds:

The Water Fund accounts for the operation, maintenance and development of water facilities.

The Sewer Fund accounts for the operation, maintenance and development of sewer facilities.

The *Marina Fund* accounts for the operation, maintenance and development of marina facilities.

Additionally, the City reports the following fund types:

*Special Revenue Funds.* These funds account for revenue sources that are accumulated for specific purposes not including major capital projects.

Debt Service Funds. These funds account for the resources accumulated and payments made for principal and interest on long-term general obligation debt of governmental funds.

Capital Projects Funds. These funds account for the acquisition of capital assets or construction of major capital projects not being financed by proprietary funds.

#### NOTES TO FINANCIAL STATEMENTS

*Permanent Fund.* The Cemetery Perpetual Care Fund is the City's Permanent Fund. The principal portion of these funds must stay intact, but the interest earnings are used to provide for maintenance of the City's cemetery.

Enterprise Funds. These funds account for operations (a) that are financed and operated in a manner similar to private business enterprises where the intent of the governing body is that the cost (expenses including depreciation) of providing goods or services to the general public on a continuing basis be financed or recovered primarily through user charges; or (b) where the governing body has decided that periodic determination of revenues earned, expenses incurred, and/or net income is appropriated for capital maintenance, public policy, management control, accountability, or other purposes.

*Internal Service Funds*. These funds account for operations that provide machinery and equipment, office equipment and data processing services to other departments of the City on a cost-reimbursement basis.

Agency Fund. This fund accounts for assets held for other governments in an agency capacity.

### C. Measurement Focus, Basis of Accounting, and Financial Statement Presentation

Government-wide and Proprietary Fund Financial Statements. The government-wide and proprietary fund financial statements are reported using the economic resources measurement focus and the accrual basis of accounting. Revenues are recorded when earned and expenses are recorded at the time liabilities are incurred, regardless of when the related cash flows take place. The agency fund also uses the accrual basis of accounting but does not have a measurement focus.

Proprietary fund operating revenues, such as charges for services, result from exchange transactions associated with the principal activity of the fund. Exchange transactions are those in which each party receives and gives up essentially equal values. Nonoperating revenues, such as subsidies and investment earnings, result from nonexchange transactions or ancillary activities.

Nonexchange transactions, in which the City gives (or receives) value without directly receiving (or giving) equal value in exchange, include property taxes, grants and donations. On an accrual basis, revenue from property taxes is recognized in the fiscal year for which the taxes are levied. Revenue from grants and donations is recognized in the fiscal year in which all eligibility requirements have been satisfied.

#### NOTES TO FINANCIAL STATEMENTS

Private-sector standards of accounting and financial reporting issued prior to December 1, 1989, generally are followed in both the government-wide and proprietary fund financial statements to the extent that those standards do not conflict with or contradict guidance of the Governmental Accounting Standards Board. Governments also have the *option* of following subsequent private-sector guidance for their business-type activities and enterprise funds, subject to this same limitation. The government has elected not to follow subsequent private-sector guidance.

Proprietary funds distinguish *operating* revenues and expenses from *nonoperating* items. Operating revenues and expenses generally result from providing services and producing and delivering goods in connection with a proprietary fund's principal ongoing operations. The principle operating revenues of the City's enterprise and internal service funds are charges to customers for sales and services. Operating expenses for enterprise funds and internal service funds include the cost of sales and services, administrative expenses, and depreciation on capital assets. All revenues and expenses not meeting this definition are reported as nonoperating revenues and expenses.

Governmental Fund Financial Statements. Governmental funds are reported using the current financial resources measurement focus and the modified accrual basis of accounting. Under this method, revenues are recognized when measurable and available. For this purpose, the City considers revenues to be available if they are collected within 60 days of the end of the current fiscal period, or within one year for reimbursement-based grants. Property taxes, state revenue and interest are considered to be susceptible to accrual.

Expenditures are recorded when the related fund liability is incurred, except for principal and interest on general long-term debt, compensated absences, and claims and judgments, which are recognized as expenditures to the extent they have matured. General capital asset acquisitions are reported as expenditures in governmental funds. Proceeds of general long-term debt and acquisitions under capital leases, if any, are reported as other financing sources.

Amounts reported as *program revenues* include 1) charges to customers or applicants for goods, services, or privileges provided, 2) operating grants and contributions, and 3) capital grants and contributions, including special assessments. Internally dedicated resources are reported as *general revenues* rather than as program revenues. Likewise, general revenues include all taxes.

When both restricted and unrestricted resources are available for use, it is the government's policy to use restricted resources first, then unrestricted resources as they are needed.

#### NOTES TO FINANCIAL STATEMENTS

#### D. Assets, Liabilities and Equity

### 1. Deposits and investments

The government's cash and cash equivalents are considered to be cash on hand, demand deposits and short-term investments with original maturities of three months or less from the date of acquisition.

State statutes authorize the government to deposit in the accounts of federally insured banks, credit unions, and savings and loan associations, and to invest in obligations of the U.S. Treasury, certain commercial paper, repurchase agreements, bankers acceptances, and mutual funds composed of otherwise legal investments.

Investments are reported at fair value.

### 2. Receivables and payables

All receivables are reported at their gross value, and where appropriate, are reduced by the estimated portion that is expected to be uncollectible.

Activity between funds that are representative of lending/borrowing arrangements outstanding at the end of the fiscal year are referred to as either "due to/from other funds" (i.e., the current portion of interfund loans) or "advances to/from other funds" (i.e., the non-current portion of interfund loans). All other outstanding balances between funds are reported as "due to/from other funds." Any residual balances outstanding between the governmental activities and business-type activities are reported in the government-wide financial statements as "internal balances."

#### **Property taxes**

The City's property taxes are levied each July 1 and December 1 on the taxable valuation of property located in the City as of the preceding December 31, the lien date. Property taxes are payable without penalty and interest through February 28; as of March 1 of the succeeding year, unpaid real property taxes are sold to and collected by Mackinac County. Assessed values, as established annually by the City and subject to acceptance by the County, are equalized by the State at an estimated 50% of current market value.

Property taxes are recognized in the fiscal year in which they are levied.

#### NOTES TO FINANCIAL STATEMENTS

#### 3. Inventories

Inventory maintained by the General Fund and Marina Enterprise Fund is valued at cost using the first-in, first-out method. Inventory of expendable supplies in other funds have not been recorded and the amount of any such inventory is not considered material. The cost value of such inventory was recorded as an expenditure at the time of purchase.

#### 4. Restricted cash

Certain resources are set aside for repayment of the City's Water Enterprise Fund bonds and are classified as restricted cash on the Statement of Net Assets because their use is limited by applicable bond covenants.

The City is not in compliance with its bond covenants. See Note #3F.

Other resources are set aside for the erection of a lighthouse at the marina facility and are classified as restricted cash on the Statement of Net Assets because their use is limited by a third party.

#### 5. Capital assets

Capital assets, which include property, plant and equipment, are reported in the applicable governmental or business-type activities columns in the government-wide financial statements. The City defines capital assets as assets with an initial, individual cost of more than \$5,000 and an estimated useful life in excess of one year. Such assets are recorded at historical cost or estimated historical cost if purchased or constructed. Donated capital assets are recorded at estimated fair value at the date of donation.

The costs of normal maintenance and repairs that do not add to the value of the assets or materially extend asset lives are not capitalized.

Major outlays for capital assets and improvements are capitalized as projects are constructed. Interest incurred during the construction phase of capital assets of business-type activities, if any, is included as part of the capitalized value of the assets constructed. No such interest expense was incurred during the current fiscal year.

### NOTES TO FINANCIAL STATEMENTS

Capital assets of the primary government are depreciated using the straight-line method over the following estimated useful lives:

|                        | <u>Years</u> |
|------------------------|--------------|
| Buildings              | 15-40        |
| Land improvements      | 10-15        |
| Marina                 | 7-40         |
| Equipment              | 5-25         |
| Vehicles               | 5-20         |
| Water and sewer system | 20-75        |

#### 6. Compensated absences

It is the City's policy to permit employees to accumulate earned but unused sick and vacation time benefits, subject to certain limitations. All sick and vacation time pay is accrued when incurred in the government-wide statements. A liability for these amounts is reported in governmental funds only if they have matured, for example, as a result of employee resignations or retirements.

### 7. Long-term obligations

In the government-wide financial statements and proprietary fund types in the fund financial statements, long-term debt and other long-term obligations are reported as liabilities in the applicable governmental activities, business-type activities, or proprietary fund type statement of net assets.

In the fund financial statements, governmental funds report the face amount of debt issued as other financing sources.

#### 8. Fund equity

In the fund financial statements, governmental funds report reservations of fund balance for amounts that are not available for appropriation or are legally restricted by outside parties for use for a specific purpose. Designations of fund balance represent tentative management plans that are subject to change.

#### 2. STEWARDSHIP, COMPLIANCE AND ACCOUNTABILITY

### A. Budgetary information

Annual budgets are adopted on a basis consistent with accounting principles generally accepted in the United States of America for the General and special revenue funds. All annual appropriations lapse at fiscal year end.

### NOTES TO FINANCIAL STATEMENTS

### B. Excess of expenditures over appropriations

|                     | <u> Ap</u> j | Final<br>propriation | Ex | <u>penditures</u> | <br>ariance_ |
|---------------------|--------------|----------------------|----|-------------------|--------------|
| <b>General Fund</b> |              |                      |    |                   |              |
| General government  | \$           | 308,250              | \$ | 317,101           | \$<br>8,851  |
| Public safety       |              | 382,360              |    | 392,845           | 10,485       |
| Other               |              | 887,050              |    | 918,447           | 31,397       |

### 3. DETAILED NOTES ON ALL FUNDS

### A. Deposits and investments

A reconciliation of cash and cash equivalents and investments as shown on the Statement of Net Assets and Statement of Fiduciary Net Assets is as follows:

|   | Primary<br><u>vernment</u>         |           | nponent<br><u>Unit</u> |           | Total                        |
|---|------------------------------------|-----------|------------------------|-----------|------------------------------|
| Statement of Net Assets Cash and cash equivalents Investments Restricted cash | \$<br>466,185<br>50,000<br>456,140 | \$        | 322,360                | \$        | 788,545<br>50,000<br>456,140 |
| <b>Total Statement of Net Assets</b>  | \$<br>972,325                      | <u>\$</u> | 322,360                |           | 1,294,685                    |
| Statement of Fiduciary Net Assets Cash and cash equivalents                   |                                    |           |                        |           | 201,351                      |
| Total deposits and investments  |                                    |           |                        | <u>\$</u> | 1,496,036                    |

A reconciliation of cash and investments as shown in the financial statements to the City's deposits and investments is as follows:

| Total denosits and investments   | \$ 1.496.036 |
|----------------------------------|--------------|
| Cash on hand                     | 1,841        |
| Investments (CDs)                | 50,000       |
| and savings accounts)            | \$ 1,444,195 |
| Bank deposits (checking accounts |              |

#### NOTES TO FINANCIAL STATEMENTS

### **Investment and deposit risk**

Interest Rate Risk. State law limits the allowable investments and the maturities of some of the allowable investments as identified in the following list of authorized investments. The City's investment policy does not have specific limits in excess of state law on investment maturities as a means of managing its exposure to fair value losses arising from increasing interest rates.

*Credit risk*. The City's investment policy does not have specific limits in excess of state law on investment credit risk. The City has no investments for which ratings are required.

Custodial credit risk deposits. Custodial credit risk is the risk that in the event of a bank failure, the City's deposits may not be returned. State law does not require and the City does not have a policy for deposit custodial credit risk. As of year end, \$1,472,607 of the City's bank balance of \$1,622,607 was exposed to custodial credit risk because it was uninsured and uncollateralized.

The City is authorized by statute to invest surplus funds in the following:

- a. Bonds, securities, other obligations and repurchase agreements of the United States, or an agency or instrumentality of the United States.
- b. Certificates of deposit, savings accounts, deposit accounts or depository receipts or a qualified financial institution.
- c. Commercial paper rated at the time of purchase within the 2 highest classifications established by not less than 2 standard rating services and that matures not more than 270 days after the date of purchase.
- d. Bankers acceptances of United States banks.
- e. Obligations of the State of Michigan and its political subdivisions that, at the time of purchase are rated as investment grade by at least one standard rating service.
- f. Mutual funds registered under the Investment Company Act of 1940, limited to mutual fund securities whose intention is to maintain a net asset value of \$1.00 per share.
- g. External investment pools as authorized by Public Act 20 as amended through 12/31/97.

The City Council is authorized to designate depositories for City funds, and to determine that the funds are invested in accordance with State of Michigan statutory authority.

The City's deposits are in accordance with statutory authority.

### NOTES TO FINANCIAL STATEMENTS

### **B.** Receivables

The composition of receivables is as follows as of December 31, 2005:

|                                   |           | ernmental<br>ctivities |           | iness-type<br>ctivities | Con       | nponent<br><u>Unit</u> |
|-----------------------------------|-----------|------------------------|-----------|-------------------------|-----------|------------------------|
| Accounts receivable               | \$        | 83,198                 | \$        | 176,134                 | \$        | -                      |
| Taxes receivable                  |           | 168,037                |           | -                       |           | 34,008                 |
| Due from other governmental units |           | 100,360                |           | -                       |           | -                      |
| Lease receivable                  |           |                        |           |                         |           |                        |
| Due within one year               |           | 2,745                  |           | -                       |           | -                      |
| Due after one year                |           | 86,151                 |           | <u>-</u>                |           | <u> </u>               |
| Total receivables                 | <u>\$</u> | 440,491                | <u>\$</u> | 176,134                 | <u>\$</u> | 34,008                 |

Governmental funds report deferred revenue in connection with receivables for revenues that are not considered to be available to liquidate liabilities of the current period. Governmental funds also defer revenue recognition in connection with resources that have been received, but not earned. At the end of the current fiscal year, the various components of deferred revenue reported in the governmental funds were as follows:

|   | <u>Un</u> | <u>available</u> |
|---|-----------|------------------|
| Property taxes receivable (General Fund) Property taxes receivable (Recreation Debt Service Fund) Property taxes receivable (Nonmajor | \$        | 137,615<br>8,511 |
| Governmental Fund types) Lease receivable   |           | 8,511<br>88,896  |
| Total deferred revenue  | <u>\$</u> | 243,533          |

### NOTES TO FINANCIAL STATEMENTS

### C. Capital assets

Capital asset activity was as follows for the year ended December 31, 2005:

| <b>Primary Government</b> |
|---------------------------|
|---------------------------|

| Zzman, Governmene                 | Beginning Balance   | Increases           | Decreases             | Ending<br>Balance   |
|-----------------------------------|---------------------|---------------------|-----------------------|---------------------|
| Governmental activities           |                     |                     |                       |                     |
| Capital assets not being          |                     |                     |                       |                     |
| depreciated                       |                     |                     |                       |                     |
| Land                              | \$ 1,377,288        | \$ -                | \$ -                  | \$ 1,377,288        |
| Construction-in-process           | 1,289,251           | 265,880             | (1,555,131)           |                     |
| Total non-depreciated assets      | 2,666,539           | 265,880             | (1,555,131)           | 1,377,288           |
| Capital assets being depreciated  |                     |                     |                       |                     |
| Buildings                         | 5,126,600           | 1,563,557           | -                     | 6,690,157           |
| Land improvements                 | 314,206             | -                   | -                     | 314,206             |
| Equipment                         | 2,031,601           | 39,512              | (57,900)              | 2,013,213           |
| Vehicles                          | 563,035             | <u>-</u>            | (31,129)              | 531,906             |
| Total capital assets being        |                     |                     |                       |                     |
| depreciated                       | 8,035,442           | 1,603,069           | (89,029)              | 9,549,482           |
| Less accumulated depreciation for | or                  |                     |                       |                     |
| Buildings                         | (778,752)           | (133,398)           | -                     | (912,150)           |
| Land improvements                 | (52,021)            | (10,755)            | -                     | (62,776)            |
| Equipment                         | (1,120,465)         | (107,878)           | 57,900                | (1,170,443)         |
| Vehicles                          | (433,389)           | (38,938)            | 31,129                | (441,198)           |
| Total accumulated depreciation    | (2,384,627)         | (290,969)           | 89,029                | (2,586,567)         |
| Total capital assets being        |                     |                     |                       |                     |
| depreciated, net                  | 5,650,815           | 1,312,100           |                       | 6,962,915           |
| Governmental activities           |                     |                     |                       |                     |
| capital assets, net               | <u>\$ 8,317,354</u> | <u>\$ 1,577,980</u> | <u>\$(1,555,131</u> ) | <u>\$ 8,340,203</u> |

| Dunin og tem e estivities                         | Beginning<br>Balance | Increases  | Decreases | Ending<br>Balance   |
|---|----------------------|------------|-----------|---------------------|
| Business-type activities Capital assets not being |                      |            |           |                     |
| depreciated                                       |                      |            |           |                     |
| Land  | \$ 173,195           | \$ -       | \$ -      | \$ 173,195          |
| Land  | <u>φ 175,195</u>     | <u>ф -</u> | φ -       | <u>\$ 173,193</u>   |
| Capital assets being depreciated                  |                      |            |           |                     |
| Buildings   | 8,341,484            | -          | -         | 8,341,484           |
| Machinery and equipment                           | 356,176              | -          | -         | 356,176             |
| Water   | 10,323,882           | -          | -         | 10,323,882          |
| Sewer   | 746,452              | -          | -         | 746,452             |
| Marina  | 8,225,634            |            |           | 8,225,634           |
| Total capital assets being depreciated            | 27,993,628           |            |           | 27,993,628          |
| Less accumulated depreciation for                 |                      |            |           |                     |
| Buildings   | (2,633,865)          |            |           | (2,810,158)         |
| Machinery and equipment                           | (291,859)            | ` ' '      |           | (308,877)           |
| Water   | (2,552,274)          | ` ' '      |           | (2,767,078)         |
| Sewer   | (402,099)            | ` ' '      | -         | (417,193)           |
| Marina  | (340,135)            | (205,640)  |           | (545,775)           |
| Total accumulated                                 |                      |            |           |                     |
| depreciation                                      | (6,220,232)          | (628,849)  |           | <u>(6,849,081</u> ) |
| Total capital assets being depreciated, net       | 21,773,396           | (628,849)  | -         | 21,144,547          |
| Business-type activities capital assets, net      | \$21,946,591         |            |           | \$21,317,742        |

### NOTES TO FINANCIAL STATEMENTS

Depreciation expense was charged to functions/programs of the primary government as follows:

| Governmental activities  |                 |                           |
|--|-----------------|---------------------------|
| General government   | \$              | 19,605                    |
| Public safety  |                 | 26,508                    |
| Public works   |                 | 24,049                    |
| Culture and recreation   |                 | 143,969                   |
| Capital assets held by the City's internal                                     |                 |                           |
| service funds are charged to the various                                       |                 |                           |
| functions based on their usage of the assets                                   |                 | 76,838                    |
|  |                 |                           |
| Total depreciation expense – governmental activities                           | <u>\$</u>       | 290,969                   |
| Total depreciation expense – governmental activities  Business-type activities | <u>\$</u>       | 290,969                   |
| • •  | <u>\$</u>       | <b>290,969</b><br>214,804 |
| Business-type activities   | <b>\$</b><br>\$ | ,                         |
| Business-type activities Water   | <u>\$</u>       | 214,804                   |
| Business-type activities Water Sewer   | <u>\$</u><br>\$ | 214,804<br>182,062        |

|                                   | Beginning<br>Balance | Increases | Decreases | Ending<br>Balance |
|-----------------------------------|----------------------|-----------|-----------|-------------------|
| <b>Component Unit</b>             |                      |           |           |                   |
| Capital assets not being          |                      |           |           |                   |
| depreciated                       |                      |           |           |                   |
| Land                              | \$ 173,733           | \$ -      | \$ -      | \$ 173,733        |
| Capital assets being depreciated  |                      |           |           |                   |
| Buildings                         | 180,950              | 67,894    | -         | 248,844           |
| Equipment                         | 162,107              | -         | -         | 162,107           |
| Land improvements                 | 1,023,199            | 16,360    |           | 1,039,559         |
| Total capital assets being        |                      |           |           |                   |
| depreciated                       | 1,366,256            | 84,254    |           | 1,450,510         |
| Less accumulated depreciation for | or                   |           |           |                   |
| Buildings                         | (58,567)             | (8,384)   | _         | (66,951)          |
| Land improvements                 | (471,709)            | (49,925)  | -         | (521,634)         |
| Equipment                         | (10,956)             | (5,230)   |           | (16,186)          |
| Total accumulated depreciation    | (541,232)            | (63,539)  |           | (604,771)         |

### NOTES TO FINANCIAL STATEMENTS

|                                       | Beginning<br>Balance | Increases        | Decreases   | Ending<br>Balance   |
|---------------------------------------|----------------------|------------------|-------------|---------------------|
| Capital assets being depreciated, net | \$ 825,024           | \$ 20,715        | <u>\$</u> _ | \$ 845,739          |
| Component unit capital assets, net    | <u>\$ 998,757</u>    | <u>\$ 20,715</u> | <u>\$ -</u> | <u>\$ 1,019,472</u> |

Unallocated depreciation expense for the year ended December 31, 2005 was \$63,539.

### D. Accounts payable and accrued expenditures

The composition of accounts payable and accrued expenses is as follows as of December 31, 2005:

|   |           | ernmental<br>ctivities |           | iness-type<br>ctivities | Coi       | nponent<br>Unit |
|---|-----------|------------------------|-----------|-------------------------|-----------|-----------------|
| Accounts payable                                | \$        | 90,011                 | \$        | 24,228                  | \$        | 21,847          |
| Accrued expenses                                |           | 20,670                 |           | 6,415                   |           | 11,734          |
| Customer deposits                               |           | -                      |           | 3,409                   |           | -               |
| Due to other governmental units                 |           | -                      |           | <del>-</del>            |           | 206,205         |
| Total accounts payable and accrued expenditures | <u>\$</u> | 110,681                | <u>\$</u> | 34,052                  | <u>\$</u> | 239,786         |

### E. Interfund transfers, receivables and payables

Advances to/from other funds consist of advances to the General Fund and Water Enterprise Fund of \$16,012 and \$83,862, respectively, from the Capital Improvement Trust Capital Project Fund.

Advances to/from component unit consist of advances to the DDA Property Management Fund of \$12,537 from the Capital Improvement Trust Capital Project Fund.

These balances resulted from the time lag between the dates that (1) interfund goods and services are provided or reimbursable expenditures occur, (2) transactions are recorded in the accounting system, and (3) payments between funds are made.

### NOTES TO FINANCIAL STATEMENTS

Interfund transfers consisted of the following for the year ended December 31, 2005:

|                        | Transfer to |           |           |          |    |       |                 |            |          |
|------------------------|-------------|-----------|-----------|----------|----|-------|-----------------|------------|----------|
|                        |             |           | N         | onmajor  |    |       | Internal        |            |          |
|                        |             | General ( | 301       | ernmenta | ıl |       | Service         |            |          |
| Transfer from          | _           | Fund      | _         | Funds    | _  | Water | <b>Funds</b>    | _          | Total    |
| General Fund           | \$          | _         | \$        | 165,919  | \$ | _     | -               | \$         | 165,919  |
| Water                  |             | 150,050   |           | 28,778   |    | -     | -               |            | 178,828  |
| Sewer                  |             | 85,152    |           | 238,286  |    | -     | -               |            | 323,438  |
| Marina                 |             | 25,983    |           | 67,400   |    | -     | -               |            | 93,383   |
| Nonmajor Governmental  |             |           |           |          |    |       |                 |            |          |
| Funds                  |             | 165,860   |           | 63,447   |    | 3,000 | -               |            | 232,307  |
| Nonmajor Enterprise    |             |           |           |          |    |       |                 |            |          |
| Funds                  |             | 18,597    |           | _        |    | -     | -               |            | 18,597   |
| Internal Service Funds |             | 67,910    |           |          |    |       | 8,000           |            | 75,910   |
| Subtotal transfers in  | \$          | 513,552   | <u>\$</u> | 563,830  | \$ | 3,000 | <u>\$ 8,000</u> | <u>\$1</u> | ,088,382 |

Transfers are used to (1) move revenues from the fund that is required to collect them to the fund that is required or allowed to expend them, (2) move receipts restricted to or allowed for debt service from the funds collecting the receipts to the debt service fund as debt service payments become due, and (3) use unrestricted revenues collected in the General Fund to finance various programs accounted for in other funds in accordance with budgetary authorizations.

### NOTES TO FINANCIAL STATEMENTS

### F. Long-term debt

A summary of long-term debt and transactions related thereto is as follows for the year ended December 31, 2005:

|  | Balance<br>January 1,<br>2005 | Additions | [ <u>Reductions</u> ] | Balance<br>December 31,<br>2005 | Due<br>Within<br>1 Year |
|--|-------------------------------|-----------|-----------------------|---------------------------------|-------------------------|
| <b>Primary Government</b>  |                               |           |                       |                                 |                         |
| Governmental activities 1998 General Obligation Unlimited Tax Bonds maturing serially to 2013 in annual amounts ranging from \$80,000 to \$255,000 and bearing interest at 4.0%. | \$1,185,000                   | \$ -      | \$ (235,000)          | \$ 950,000                      | \$ 255,000              |
| 2001 Building Authority Marina Bonds maturing serially to 2021 in annual amounts ranging from \$25,000 to \$100,000 and bearing interest ranging from 5.1% to                    |                               |           | (25,000)              | 005.000                         | 25.000                  |
| 6.0%.  | 920,000                       | -         | (25,000)              | 895,000                         | 25,000                  |

|  | Balance<br>January 1,<br>2005 | Additions | (Reductions) | Balance<br>December 31,<br>2005 | Due<br>Within<br>1 Year |
|--|-------------------------------|-----------|--------------|---------------------------------|-------------------------|
| 1997 Advance Refunding of Series 1986A Bonds maturing serially to 2006 in annual amounts of \$170,000 and bearing interest at 4.74%.                                   | \$ 325,000                    |           |              | \$ 170,000                      |                         |
| 1997 Advance Refunding of Series 1986A Bonds maturing serially to 2006 in annual amounts of \$45,000 and bearing interest at 4.74%.                                    | 90,000                        | -         | (45,000)     | 45,000                          | 45,000                  |
| 1993 Advance Refunding of 1986 issue maturing serially to 2016 in annual amounts ranging from \$15,000 to \$30,000 and bearing interest at 5.642%.                     | 265,000                       | -         | (15,000)     | 250,000                         | 15,000                  |
| 2003 Recreation Center Improvement Bonds maturing serially to 2012 in annual amounts ranging from \$25,000 to \$35,000 and bearing interest ranging from 2.4% to 3.1%. | 240,000                       | _         | (25,000)     | 215,000                         | 25,000                  |

|  | Balance<br>January 1,<br>2005 | Additions | Balance December 31, Additions (Reductions) 2005 |            | Due<br>Within<br>1 Year |
|--|-------------------------------|-----------|--|------------|-------------------------|
| 1993 Advance Refunding of 1986 issue maturing serially to 2016 in annual amounts ranging from \$10,000 to \$20,000 and bearing interest at 5.672%. | \$ 175,000                    | \$ -      | \$ (10,000)                                      | \$ 165,000 | \$ 10,000               |
| Installment loan to First National Bank payable in monthly installments of \$1,712 through 2008 including interest charged at 3.557%.              | 65,987                        | -         | (18,491)   | 47,496     | 19,159                  |
| Installment loan to First National Bank repaid during 2005.  | 8,994                         | -         | (8,994)  | -          | -                       |
| Accumulated sick and vacation pay.   | 360,528                       | 147,358   | (143,332)  | 364,554    | 143,332                 |
| Total governmental activities  | 3,635,509                     | 147,358   | (680,817)  | 3,102,050  | 707,491                 |

|   | Balance<br>January 1,<br>2005 | Additions | ( <u>Reductions</u> ) | Balance<br>December 31,<br>2005         | Due<br>Within<br>1 Year |
|---|-------------------------------|-----------|-----------------------|---|-------------------------|
| <b>Business-type activities</b>   |                               |           |                       |   |                         |
| 2002 Series Water Supply System Revenue Refunding Bonds maturing serially to 2020 in annual amounts ranging from \$125,000 to \$280,000 and bearing interest ranging from 3.25% to 5.25%. | \$2,995,000                   | \$ -      | \$ (130,000)          | \$2,865,000                             | \$ 125,000              |
| 2000 Series Water<br>Supply System<br>Revenue Bonds<br>maturing serially to<br>2040 in annual<br>amounts ranging from<br>\$31,000 to \$142,000<br>and bearing interest of                 | <del>+-,</del> ,              |           | , (===,===,           | , | ,,                      |
| 4.5%.  1999 A Series Sewage Disposal Revenue Bonds maturing serially to 2038 in annual amounts ranging from \$9,000 to \$38,000 and   | 2,548,000                     | -         | -                     | 2,548,000                               | 31,000                  |
| bearing interest of 4.5%.   | 694,000                       | -         | (9,000)               | 685,000                                 | 9,000                   |

|   | Balance<br>January 1,<br>2005 | Additions         | ( <u>Reductions</u> | Balance December 31,  2005 | Due<br>Within<br>1 Year |
|---|-------------------------------|-------------------|---------------------|----------------------------|-------------------------|
| 1999 B Series Sewage<br>Disposal Revenue<br>Bonds maturing<br>serially to 2038 in<br>annual amounts<br>ranging from \$1,000<br>to \$8,010 and bearing |                               |                   |                     |                            |                         |
| interest of 4.5%.   | \$ 94,010                     | \$ -              | \$ (1,000)          | \$ 93,010                  | \$ 1,000                |
| Total business-type activities  | 6,331,010                     |                   | (140,000            | 6,191,010                  | 166,000                 |
| Total primary government  | <u>\$9,966,519</u>            | <u>\$ 147,358</u> | <u>\$ (820,817</u>  | \$ <b>9,293,060</b>        | <u>\$ 873,491</u>       |
| Discretely Presented Component Unit - DDA   |                               |                   |                     |                            |                         |
| Development Bonds maturing serially to 2013 in annual amounts ranging from \$50,000 to \$100,000 and bearing interest from 6.40% to 6.8%.             | \$ 600,000                    | \$ -              | \$ (50,000)         | ) \$ 550,000               | 50,000                  |
| 1996 Special Assessment Bonds matured during 2005.  | 15,000                        | -                 | (15,000)            | ) -                        | -                       |

### NOTES TO FINANCIAL STATEMENTS

|   | Balance<br>January 1,<br>2005 | Additions   | ( <u>Reductions</u> | Balance December 31,  2005 | Due<br>Within<br>1 Year |
|---|-------------------------------|-------------|---------------------|----------------------------|-------------------------|
| Installment land contract by Downtown Development Authority payable in semi-annual payments of \$9,435 through 2011, including 8.5% |                               |             |                     |                            |                         |
| interest.   | \$ 92,680                     | \$ -        | \$ (11,218)         | \$ 81,462                  | \$ 12,192               |
| Total component unit  | <u>\$ 707,680</u>             | <u>\$ -</u> | <u>\$ (76,218)</u>  | ) <u>\$ 631,462</u>        | <u>\$ 62,192</u>        |

The City's Water and Sewer Enterprise Funds revenue bonds include covenants requiring the City and maintain various cash reserve accounts that total approximately \$367,000 and \$215,000, respectively. At December 31, 2005 the City's Water Fund was has excess reserves of approximately \$49,000; however, the City's Sewer Fund was under reserved by approximately \$215,000. Accrued compensated absences are generally liquidated by the Vacation and Sick Pay Special Revenue Fund for all governmental, business-type activities and the component unit.

Annual debt service requirements to maturity for the above obligations except for accrued compensated absences are as follows:

|           |             | Governmental A Principal |    | Activities   Business-type   Interest   Principal |          |         | Activities<br>Interest |      |                  |
|-----------|-------------|--------------------------|----|---|----------|---------|------------------------|------|------------------|
| 2006      | \$          | 564,159                  | \$ | 122,772   | 9        | 166     | 5,000                  | \$   | 284,109          |
| 2007      |             | 184,852                  |    | 103,293   |          | 169     | 000,6                  |      | 277,421          |
| 2008      |             | 173,485                  |    | 95,673  |          | 195     | 5,000                  |      | 269,847          |
| 2009      |             | 175,000                  |    | 88,317  |          | 199     | 9,000                  |      | 261,448          |
| 2010      |             | 210,000                  |    | 80,266  |          | 194     | 1,000                  |      | 252,698          |
| 2011-2015 |             | 885,000                  |    | 253,474   |          | 1,196   | 5,000                  |      | 1,115,990        |
| 2016-2020 |             | 445,000                  |    | 93,018  |          | 1,616   | 5,000                  |      | 775,304          |
| 2021-2025 |             | 100,000                  |    | 5,800   |          | 444     | 1,000                  |      | 514,487          |
| 2026-2030 |             | -                        |    | -   |          | 553     | 3,000                  |      | 405,091          |
| 2031-2035 |             | -                        |    | -   |          | 690     | 0,000                  |      | 268,921          |
| 2036-2040 |             |                          |    |   |          | 769     | 9 <u>,010</u>          |      | 101,162          |
|           | <b>\$</b> 2 | <u>2,737,496</u>         | \$ | 842,613   | <u> </u> | 6 6,191 | <u>1,010</u>           | \$ 4 | <u>1,526,478</u> |

### NOTES TO FINANCIAL STATEMENTS

Total interest expense for the City for the year ending December 31, 2005 was \$324,970.

|           | C            | <b>Component Unit</b> |                |  |  |
|-----------|--------------|-----------------------|----------------|--|--|
|           | Prince       | <u>cipal</u>          | Interest       |  |  |
| 2006      | \$ 6         | 2,192                 | \$ 42,153      |  |  |
| 2007      | 6            | 3,251                 | 37,819         |  |  |
| 2008      | 6            | 4,401                 | 33,344         |  |  |
| 2009      | 9            | 0,651                 | 27,869         |  |  |
| 2010      | 9            | 2,010                 | 21,410         |  |  |
| 2011-2013 | 25           | 8,957                 | 27,585         |  |  |
|           | <u>\$ 63</u> | <u>1,462</u> §        | <u>190,180</u> |  |  |

Total interest expense for the component unit for the year ended December 31, 2005 was \$47,162.

In prior years, the City defeased various general obligation bonds by placing the proceeds of new bonds in an escrow for the purpose of generating resources for all future debt service payments on the old bonds. As a result, the escrow account's assets and the defeased bonds have not been included in the City's financial statements. As of December 31, 2005 \$2,860,000 of bonds outstanding are considered defeased.

#### G. Prior Period Adjustments

During the year ended December 31, 2005, a prior period adjustment in the amount of \$99,941 was necessary to properly account for the overstating of property tax revenue in the General Fund. Additionally, a prior period adjustment in the amount of \$38,104 was necessary to record funds due to the DDA component unit, as the DDA had paid a City obligation and the State of Michigan is requiring the DDA return the funds as it was not a DDA obligation. The effects on the General Fund fund balance were as follows:

| Fund balance, beginning of year, as restated          | \$ | 139,006  |
|---|----|----------|
| component unit  | _  | (38,104) |
| Prior period adjustment – amount due to the           |    |          |
| Prior period adjustment – property tax revenue        |    | (99,941) |
| Fund balance, beginning of year, as previously stated | \$ | 277,051  |

#### NOTES TO FINANCIAL STATEMENTS

During the year ended December 31, 2005, a prior period adjustment in the amount of \$6,549 was necessary to properly account for the overstating of property tax revenue in the Recreation Debt Debt Service Fund. The effect on the Recreation Debt Fund fund balance was as follows:

| Fund balance, beginning of year, as previously stated | \$<br>47,954 |
|---|--------------|
| Prior period adjustment                               | <br>(6,549)  |

During the year ended December 31, 2005, a prior period adjustment in the amount of \$6,549 was necessary to properly account for the overstating of property tax revenue in the Recreation Program Special Revenue Fund. The effect on the Recreation Program Fund fund balance was as follows:

| Fund balance, beginning of year, as previously stated | \$<br>16,845 |
|---|--------------|
| Prior period adjustment                               | <br>(6,549)  |

During the year ended December 31, 2005, a prior period adjustment in the amount of \$168,101 was necessary to properly record the amount due to other governmental units, specifically the State of Michigan, based on an over-capture of taxes which occurred in multiple fiscal years in the DDA component unit. Additionally, a prior period adjustment in the amount of \$38,104 was necessary to properly record the amount due from the General Fund and due to other governmental units, specifically the State of Michigan, for the City obligation paid in prior fiscal years with DDA captured funds. The effects on the DDA component unit net assets were as follows:

| Net assets, beginning of year, as previously stated | \$<br>684,650 |
|---|---------------|
| Prior period adjustment – property tax revenue      | (168,101)     |
| Prior period adjustment – amount due from the       |               |
| General Fund  | 38,104        |
| Prior period adjustment – amount due to other       |               |
| governmental units                                  | <br>(38,104)  |
|   |               |
|   |               |

<u>478,445</u>

Net assets, beginning of year, as restated

### NOTES TO FINANCIAL STATEMENTS

#### 4. OTHER INFORMATION

#### A. Defined Benefit Pension Plan

### **Plan Description**

The City's defined benefit pension plan provides retirement, death and disability benefits to plan members and beneficiaries. The City participates in the Municipal Employees Retirement System of Michigan (MERS), an agent multiple-employer plan administered by the MERS Retirement Board. Act No. 427 of the Public Acts of 1984, as amended, establishes and amends the benefit provisions of the participants in MERS. The Municipal Employees Retirement System of Michigan issues a publicly available financial report that includes financial statements and required supplementary information for MERS. That report may be obtained by writing to the Municipal Employees Retirement System of Michigan, 1134 Municipal Way, Lansing, Michigan 48917 or by calling (800) 767-6377.

#### **Funding Policy**

The City is required to contribute at an actuarially determined rate; the current rates range from 11.47% to 21.28% of annual covered payroll. City employees are not required to contribute to the plan. The contribution requirements of the City are established and may be amended by the Retirement Board of MERS. The contribution requirements of plan members are established and may be amended by the City, depending on the MERS contribution program adopted by the City.

#### **Annual Pension Cost**

For the year ended December 31, 2005, the City's annual MERS pension cost of \$208,923 was equal to the City's required and actual contributions. The required contribution was determined using the entry age actuarial cost method. The significant actuarial assumptions included (a) a rate of return on the investment of present and future assets of 8%, (b) additional projected salary increases of 4.5% per year plus a percentage based on an age-related scale to reflect merit, longevity and promotional salary increases, and (c) an inflationary rate of 4.5%. The actuarial value of MERS assets was determined on the basis of a valuation method that assumes the fund earns the expected rate of return, and includes an adjustment to reflect fair value. The City's unfunded actuarial accrued liability is being amortized as a level percentage of projected payroll on an open basis. The remaining amortization period at December 31, 2004, the date of the last actuarial valuation, was 30 years.

### NOTES TO FINANCIAL STATEMENTS

**Six-Year Trend Information** 

### **Schedule of Employer Contributions**

| Fiscal<br>Year<br><u>Ending</u> | Annual<br>Pension<br><u>Cost (APC)</u> | Percentage<br>of APC<br><u>Contributed</u> | Net<br>Pension<br><u>Obligation</u> |
|---------------------------------|--|--|-------------------------------------|
| 12/31/00                        | \$ 155,749                             | 100%                                       | \$ -                                |
| 12/31/01                        | 109,262                                | 100%                                       | -                                   |
| 12/31/02                        | 157,475                                | 100%                                       | -                                   |
| 12/31/03                        | 179,817                                | 100%                                       | -                                   |
| 12/31/04                        | 213,667                                | 100%                                       | -                                   |
| 12/31/05                        | 208,923                                | 100%                                       | -                                   |

### **Schedule of Funding Progress**

| A atmonial                     | Actuarial<br>Value    | Actuarial Accrued                         | Under-<br>funded          | Eundad                   | Covered             | UAAL as a<br>Percentage<br>of Covered |
|--------------------------------|-----------------------|---|---------------------------|--------------------------|---------------------|---------------------------------------|
| Actuarial<br>Valuation<br>Date | of L<br>Assets<br>(a) | iability (AAl<br>-Entry Age<br><u>(b)</u> | L) AAL<br>(UAAL)<br>(b-a) | Funded<br>Ratio<br>(a/b) | Covered Payroll (c) | Payroll ((b-a)/c)                     |
| 12/31/99                       | \$2,831,915           | \$3,621,214                               | \$ 789,299                | 78%                      | \$ 997,411          | 79%                                   |
| 12/31/00                       | 3,187,139             | 4,139,834                                 | 952,695                   | 77%                      | 1,016,227           | 94%                                   |
| 12/31/01                       | 3,482,362             | 4,574,719                                 | 1,092,357                 | 76%                      | 1,023,028           | 107%                                  |
| 12/31/02                       | 3,630,823             | 5,004,150                                 | 1,373,327                 | 73%                      | 1,071,763           | 128%                                  |
| 12/31/03                       | 3,967,404             | 5,452,330                                 | 1,484,926                 | 73%                      | 1,142,627           | 130%                                  |
| 12/31/04                       | 4,294,701             | 6,120,823                                 | 1,826,122                 | 70%                      | 1,233,866           | 148%                                  |

### B. Risk Management

The City is exposed to various risks of losses related to torts; theft of, damage to, and destruction of assets; errors and omissions; injuries to employees; and natural disasters. The City was unable to obtain general liability insurance at a cost it considered to be economically justifiable. The City joined together with other governments and created a public entity risk pool currently operating as a common risk management and insurance program. The government pays an annual premium to the pool for its automobile, property, and general liability insurance coverage. The agreement provides that the pool will be self-sustaining through member premiums and will reinsure through commercial companies for claims in excess of \$25,000 for each insured event.

### NOTES TO FINANCIAL STATEMENTS

The pooling agreement allows for the pool to make additional assessments to make the pool self-sustaining. The City is unable to provide an estimate of the amounts of any potential additional assessments.

The City continues to carry commercial insurance for all other risks of loss. The City has had no settled claims resulting from these risks that exceeded their commercial coverage in any of the past three years.

#### C. Lease Receivable

During the year, the City entered into an agreement with the St. Ignace Visitor's Bureau whereby the St. Ignace Visitor's Bureau is to make payments of \$593.96 per month towards the purchase of the City's library that they are no longer using. The note bears interest at 5% per year, with payments due on the  $6^{th}$  day of each month and a principal balance of \$90,000. The City received principal and interest payments of \$1,104 and \$1,866, respectively, for the current fiscal year. The future payments to be received are as follows:

|           | <b>Principal</b> | Interest         |
|-----------|------------------|------------------|
| 2006      | \$ 2,745         | \$ 4,382         |
| 2007      | 2,885            | 4,242            |
| 2008      | 3,033            | 4,094            |
| 2009      | 3,188            | 3,939            |
| 2010      | 3,351            | 3,776            |
| 2011-2015 | 19,511           | 16,126           |
| 2016-2020 | 25,040           | 10,597           |
| 2021-2025 | 29,143           | 3,527            |
|           | <u>\$ 88,896</u> | <u>\$ 50,683</u> |

#### **D.** Other Matters

A deficit fund balance in the Silver Mountain Ski Area Special Revenue Fund and the Community Center Special Revenue Fund of \$1,397 and \$4,262, respectively, exists at December 31, 2005. The City is in the process of submitting a deficit elimination plan to the Department of Treasury, in accordance with Public Act 275 of 1980.

\* \* \* \* \*



# DETAIL SCHEDULE OF REVENUES - BUDGET AND ACTUAL GENERAL FUND

### FOR THE YEAR ENDED DECEMBER 31, 2005

|                       |          | Buc       | dget    |           |        | Variance With<br>Amended<br>Budget<br>Positive |            |          |
|-----------------------|----------|-----------|---------|-----------|--------|--|------------|----------|
|                       | Original |           | Amended |           | Actual |  | (Negative) |          |
| Revenues              |          |           |         |           |        |  |            |          |
| Taxes and penalties   | \$       | 1,069,000 | \$      | 1,069,000 | \$     | 1,056,572                                      | \$         | (12,428) |
| Charge for services   |          | 44,250    |         | 44,250    |        | 56,367   |            | 12,117   |
| Federal revenue       |          | -         |         | -         |        | 7,245  |            | 7,245    |
| State revenue         |          | 251,500   |         | 251,500   |        | 257,502  |            | 6,002    |
| Contributions         |          | 16,500    |         | 16,500    |        | 7,000  |            | (9,500)  |
| Interest revenue      |          | -         |         | -         |        | 2,048  |            | 2,048    |
| Miscellaneous revenue |          | 145,800   |         | 145,800   |        | 165,618  |            | 19,818   |
| Total revenues        | \$       | 1,527,050 | \$      | 1,527,050 | \$     | 1,552,352                                      | \$         | 25,302   |

# DETAIL SCHEDULE OF EXPENDITURES AND OTHER USES BUDGET AND ACTUAL - GENERAL FUND

### FOR THE YEAR ENDED DECEMBER 31, 2005

|                          | Bu        | Actual    | Variance With<br>Amended<br>Budget<br>Positive |            |
|--------------------------|-----------|-----------|--|------------|
|                          | Original  | Amended   | Actual   | (Negative) |
| Legislative              |           |           |  |            |
| City council             | \$ 33,000 | \$ 33,000 | \$ 27,662                                      | \$ 5,338   |
| General government       |           |           |  |            |
| City manager             | 75,750    | 75,750    | 77,230   | (1,480)    |
| Elections                | 3,050     | 3,050     | 2,310  | 740        |
| Treasurer                | 65,750    | 65,750    | 67,841   | (2,091)    |
| Clerk                    | 69,050    | 69,050    | 68,270   | 780        |
| Board of review          | 1,800     | 1,800     | 2,113  | (313)      |
| Building and grounds     | 47,250    | 47,250    | 49,694   | (2,444)    |
| City attorney            | 34,600    | 34,600    | 37,405   | (2,805)    |
| Professional services    | 11,000    | 11,000    | 12,238   | (1,238)    |
| Total general government | 308,250   | 308,250   | 317,101  | (8,851)    |
| Public safety            |           |           |  |            |
| Planning                 | 1,500     | 1,500     | 663  | 837        |
| Police department        | 274,510   | 274,510   | 283,885  | (9,375)    |
| Fire department          | 104,450   | 104,450   | 107,300  | (2,850)    |
| Safety and health        | 1,900     | 1,900     | 997  | 903        |
| Total pubic safety       | 382,360   | 382,360   | 392,845  | (10,485)   |
| Public works             |           |           |  |            |
| Public works             | 83,800    | 83,800    | 72,901   | 10,899     |
| Street lighting          | 30,000    | 30,000    | 30,863   | (863)      |
| Sidewalk                 | 11,000    | 11,000    | 342  | 10,658     |
| Sanitation               | 3,500     | 3,500     | 4,006  | (506)      |
| City engineer            | 10,500    | 10,500    | 9,642  | 858        |
| Total public works       | 138,800   | 138,800   | 117,754  | 21,046     |

Continued...

# DETAIL SCHEDULE OF EXPENDITURES AND OTHER USES BUDGET AND ACTUAL - GENERAL FUND

### FOR THE YEAR ENDED DECEMBER 31, 2005

|   | Buc        | lget       |            | Variance With<br>Amended<br>Budget<br>Positive |
|---|------------|------------|------------|--|
|   | Original   | Amended    | Actual     | (Negative)                                     |
|   |            |            |            |  |
| Culture and recreation  Park maintenance and construction | \$ 107,860 | \$ 107,860 | \$ 98,766  | \$ 9,094                                       |
| Fark maintenance and construction                         | \$ 107,000 | \$ 107,000 | \$ 90,700  | \$ 9,094                                       |
| Other expenditures  |            |            |            |  |
| Central supplies  | 11,950     | 11,950     | 5,981      | 5,969  |
| Community development                                     | 32,200     | 32,200     | 31,072     | 1,128  |
| Community ambulance                                       | 50,000     | 50,000     | 21,481     | 28,519   |
| Insurance and bonds                                       | 16,500     | 16,500     | 15,021     | 1,479  |
| Fringe benefits   | 751,400    | 751,400    | 819,259    | (67,859)                                       |
| Office equipment  | 3,000      | 3,000      | 3,000      | -  |
| Data processing   | 22,000     | 22,000     | 22,000     | -  |
| Interest and fiscal charges                               |            |            | 633        | (633)  |
| Total other expenditures                                  | 887,050    | 887,050    | 918,447    | (31,397)                                       |
| Total expenditures  | 1,857,320  | 1,857,320  | 1,872,575  | (15,255)                                       |
| Revenues under expenditures                               | (330,270)  | (330,270)  | (320,223)  | 10,047   |
| Other financing sources (uses)                            |            |            |            |  |
| Transfers in  | 510,000    | 510,000    | 513,552    | 3,552  |
| Transfers out   | (179,730)  | (179,730)  | (165,919)  | 13,811   |
| Total other financing sources                             | 330,270    | 330,270    | 347,633    | 17,363   |
| Change in fund balance                                    | -          | -          | 27,410     | 27,410   |
| Fund balance, beginning of year, as restated              | 139,006    | 139,006    | 139,006    |  |
| Fund balance, end of year                                 | \$ 139,006 | \$ 139,006 | \$ 166,416 | \$ 27,410                                      |

Concluded

# COMBINING BALANCE SHEET NONMAJOR GOVERNMENTAL FUNDS

### **DECEMBER 31, 2005**

| ASSETS                              |    | Special<br>Revenue | Debt<br>Service | Capital<br>Project | rmanent<br>ust Fund | <br>Total     |
|-------------------------------------|----|--------------------|-----------------|--------------------|---------------------|---------------|
| Cash and cash equivalents           | \$ | 29,711             | \$<br>11,697    | \$<br>306,470      | \$<br>_             | \$<br>347,878 |
| Accounts receivable                 |    | 81,713             | -               | -                  | -                   | 81,713        |
| Taxes receivable                    |    | 8,992              | -               | -                  | -                   | 8,992         |
| Due from other governmental units   |    | 57,404             | -               | -                  | -                   | 57,404        |
| Lease receivable                    |    | -                  | -               | 88,896             | -                   | 88,896        |
| Advance to other funds              |    | -                  | -               | 99,874             | -                   | 99,874        |
| Advance to component unit           |    | -                  | -               | 12,537             | -                   | 12,537        |
| Restricted cash                     |    | -                  | <br>-           | <br>               | 23,335              | <br>23,335    |
| Total assets                        | \$ | 177,820            | \$<br>11,697    | \$<br>507,777      | \$<br>23,335        | \$<br>720,629 |
| LIABILITIES AND FUND BALANCES       |    |                    |                 |                    |                     |               |
| Liabilities                         |    |                    |                 |                    |                     |               |
| Accounts payable                    | \$ | 23,876             | \$<br>-         | \$<br>1,851        | \$<br>-             | \$<br>25,727  |
| Accrued expenses                    |    | 5,383              | -               | -                  | -                   | 5,383         |
| Deferred revenue                    |    | 8,511              | <br>            | <br>88,896         | <br>                | <br>97,407    |
| Total liabilities                   |    | 37,770             |                 | <br>90,747         | <br>                | <br>128,517   |
| Fund balances                       |    |                    |                 |                    |                     |               |
| Reserved                            |    |                    |                 |                    |                     |               |
| Debt service                        |    | -                  | 11,697          | -                  | -                   | 11,697        |
| Perpetual care                      |    | -                  | -               | -                  | 23,335              | 23,335        |
| Advances                            |    | -                  | -               | 112,411            | -                   | 112,411       |
| Unreserved                          |    |                    |                 |                    |                     |               |
| Designated                          |    |                    |                 |                    |                     |               |
| Subsequent year's expenditures      |    | 4,920              | -               | -                  | -                   | 4,920         |
| Capital projects                    |    | -                  | -               | 304,619            | -                   | 304,619       |
| Undesignated                        | -  | 135,130            | <br>            | <br>-              | <br>                | <br>135,130   |
| <b>Total fund balances</b>          |    | 140,050            | <br>11,697      | <br>417,030        | <br>23,335          | <br>592,112   |
| Total liabilities and fund balances | \$ | 177,820            | \$<br>11,697    | \$<br>507,777      | \$<br>23,335        | \$<br>720,629 |

#### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR GOVERNMENTAL FUNDS

### FOR THE YEAR ENDED DECEMBER 31, 2005

|   | Special<br>Revenue | Debt<br>Service | Capital<br>Project | Permanent<br>Trust Fund | Total     |
|---|--------------------|-----------------|--------------------|-------------------------|-----------|
| Revenues                                      |                    |                 |                    |                         |           |
| Taxes and penalties                           | \$ 68,635          | \$ -            | \$ -               | \$ -                    | \$ 68,635 |
| Charges for services                          | 312,192            | -               | -                  | -                       | 312,192   |
| State revenues                                | 302,286            | -               | -                  | -                       | 302,286   |
| Contributions                                 | 43,116             | -               | 275,971            | -                       | 319,087   |
| Interest                                      | 1,797              | 149             | 7,358              | 260                     | 9,564     |
| Miscellaneous                                 | 98,762             | 10,000          | 49,407             |                         | 158,169   |
| Total revenues                                | 826,788            | 10,149          | 332,736            | 260                     | 1,169,933 |
| Expenditures                                  |                    |                 |                    |                         |           |
| Public safety                                 | 7,693              | -               | -                  | -                       | 7,693     |
| Public works                                  | 40,278             | -               | -                  | -                       | 40,278    |
| Culture and recreation                        | 310,454            | -               | -                  | -                       | 310,454   |
| Highways and streets                          | 429,461            | -               | -                  | -                       | 429,461   |
| Capital outlay                                | -                  | -               | 347,939            | -                       | 347,939   |
| Other   | 30,837             | -               | 4,426              | -                       | 35,263    |
| Principal                                     | -                  | 258,994         | -                  | -                       | 258,994   |
| Interest and fiscal charges                   |                    | 94,639          |                    |                         | 94,639    |
| <b>Total expenditures</b>                     | 818,723            | 353,633         | 352,365            |                         | 1,524,721 |
| Revenues over (under) expenditures            | 8,065              | (343,484)       | (19,629)           | 260                     | (354,788) |
| Other financing sources (uses)                |                    |                 |                    |                         |           |
| Transfers in                                  | 195,355            | 343,636         | 24,839             | -                       | 563,830   |
| Transfers out                                 | (212,819)          |                 | (19,488)           |                         | (232,307) |
| Total other financing sources (uses)          | (17,464)           | 343,636         | 5,351              |                         | 331,523   |
| Change in fund balances                       | (9,399)            | 152             | (14,278)           | 260                     | (23,265)  |
| Fund balances, beginning of year, as restated | 149,449            | 11,545          | 431,308            | 23,075                  | 615,377   |
| Fund balances, end of year                    | \$ 140,050         | \$ 11,697       | \$ 417,030         | \$ 23,335               | 592,112   |

# COMBINING BALANCE SHEET NONMAJOR SPECIAL REVENUE FUNDS

### **DECEMBER 31, 2005**

| ASSETS                              |    | Major<br>Street |    | Local<br>Street |    | Building<br>Inspector |    | Law<br>Enforcement |    | Library |  |
|-------------------------------------|----|-----------------|----|-----------------|----|-----------------------|----|--------------------|----|---------|--|
| Cash and cash equivalents           | \$ | (35,199)        | \$ | (69,993)        | \$ | 5,514                 | \$ | 12,306             | \$ | 52,409  |  |
| Accounts receivable                 |    | -               |    | 70,504          |    | 718                   |    | -                  |    | -       |  |
| Taxes receivable                    |    | -               |    | -               |    | -                     |    | -                  |    | -       |  |
| Due from other governmental units   |    | 47,029          |    | 10,375          |    |                       |    |                    |    |         |  |
| Total assets                        | \$ | 11,830          | \$ | 10,886          | \$ | 6,232                 | \$ | 12,306             | \$ | 52,409  |  |
| LIABILITIES AND FUND BALANCES       |    |                 |    |                 |    |                       |    |                    |    |         |  |
| Liabilities                         |    |                 |    |                 |    |                       |    |                    |    |         |  |
| Accounts payable                    | \$ | -               | \$ | -               | \$ | 39                    | \$ | -                  | \$ | 1,729   |  |
| Accrued expenses                    |    | 1,362           |    | 760             |    | 698                   |    | -                  |    | 653     |  |
| Deferred revenue                    |    | -               |    |                 |    |                       |    | -                  |    |         |  |
| Total liabilities                   |    | 1,362           |    | 760             |    | 737                   |    |                    |    | 2,382   |  |
| Fund balances                       |    |                 |    |                 |    |                       |    |                    |    |         |  |
| Unreserved                          |    |                 |    |                 |    |                       |    |                    |    |         |  |
| Designated -                        |    |                 |    |                 |    |                       |    |                    |    |         |  |
| Subsequent year's expenditures      |    | -               |    | -               |    | 900                   |    | -                  |    | -       |  |
| Undesignated (deficit)              |    | 10,468          |    | 10,126          | -  | 4,595                 |    | 12,306             |    | 50,027  |  |
| Total fund balances                 |    | 10,468          |    | 10,126          |    | 5,495                 |    | 12,306             |    | 50,027  |  |
| Total liabilities and fund balances | \$ | 11,830          | \$ | 10,886          | \$ | 6,232                 | \$ | 12,306             | \$ | 52,409  |  |

| Cemetery |                        | Recreation<br>Program |                                 | Silver<br>Mountain<br>Ski Area |                      | Community<br>Center |                    | Insurance<br>Escrow |                      | Vacation &<br>Sick Pay |                  | Total |                                     |
|----------|------------------------|-----------------------|---------------------------------|--------------------------------|----------------------|---------------------|--------------------|---------------------|----------------------|------------------------|------------------|-------|-------------------------------------|
| \$       | 6,462<br>971<br>-<br>- | \$                    | 13,525<br>-<br>8,992            | \$                             | 1,644<br>-<br>-<br>- | \$                  | 9,520<br>-<br>-    | \$                  | 6,880<br>-<br>-<br>- | \$                     | 36,163           | \$    | 29,711<br>81,713<br>8,992<br>57,404 |
| \$       | 7,433                  | \$                    | 22,517                          | \$                             | 1,644                | \$                  | 9,520              | \$                  | 6,880                | \$                     | 36,163           | \$    | 177,820                             |
| \$       | -<br>-<br>-            | \$                    | 29<br>287<br>8,511              | \$                             | 2,573<br>468         | \$                  | 12,627<br>1,155    | \$                  | 6,879<br>-<br>-      | \$                     | -<br>-<br>-      | \$    | 23,876<br>5,383<br>8,511            |
|          |                        |                       | 8,827                           |                                | 3,041                |                     | 13,782             |                     | 6,879                |                        |                  |       | 37,770                              |
|          | 7,433<br><b>7,433</b>  |                       | 4,020<br>9,670<br><b>13,690</b> |                                | (1,397)<br>(1,397)   |                     | (4,262)<br>(4,262) |                     | 1                    |                        | 36,163<br>36,163 |       | 4,920<br>135,130<br><b>140,050</b>  |
| \$       | 7,433                  | \$                    | 22,517                          | \$                             | 1,644                | \$                  | 9,520              | \$                  | 6,880                | \$                     | 36,163           | \$    | 177,820                             |

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR SPECIAL REVENUE FUNDS

|   | Major<br>Street | Local<br>Street | Building<br>Inspector | Law<br>Enforcement | Library   |
|---|-----------------|-----------------|-----------------------|--------------------|-----------|
| Revenues                                      |                 |                 |                       |                    |           |
| Taxes and penalties                           | \$ -            | \$ -            | \$ -                  | \$ -               | \$ -      |
| Charges for services                          | 1,041           | 153,738         | 9,412                 | 10,677             | 3,156     |
| State revenues                                | 220,168         | 78,022          | -                     | -                  | 4,096     |
| Contributions                                 | -               | 9,500           | -                     | -                  | -         |
| Interest                                      | -               | 58              | 117                   | 130                | 628       |
| Miscellaneous                                 |                 | <u> </u>        | 4,088                 |                    | 71,996    |
| Total revenues                                | 221,209         | 241,318         | 13,617                | 10,807             | 79,876    |
| Expenditures                                  |                 |                 |                       |                    |           |
| Public safety                                 | -               | -               | -                     | 7,693              | -         |
| Public works                                  | -               | -               | 32,356                | -                  | -         |
| Culture and recreation                        | -               | -               | -                     | -                  | 76,615    |
| Highways and streets Other                    | 195,050         | 234,411         | -                     | -                  | -         |
|   |                 |                 |                       |                    |           |
| Total expenditures                            | 195,050         | 234,411         | 32,356                | 7,693              | 76,615    |
| Revenues over (under) expenditures            | 26,159          | 6,907           | (18,739)              | 3,114              | 3,261     |
| Other financing sources (uses)                |                 |                 |                       |                    |           |
| Transfers in                                  | 10,065          | 40,080          | 27,000                | -                  | 14,000    |
| Transfers out                                 | (42,474)        | (39,657)        | (10,353)              |                    | (23,025)  |
| Total other financing sources (uses)          | (32,409)        | 423             | 16,647                |                    | (9,025)   |
| Change in fund balances                       | (6,250)         | 7,330           | (2,092)               | 3,114              | (5,764)   |
| Fund balances, beginning of year, as restated | 16,718          | 2,796           | 7,587                 | 9,192              | 55,791    |
| Fund balances, end of year                    | \$ 10,468       | \$ 10,126       | \$ 5,495              | \$ 12,306          | \$ 50,027 |

| Cemetery | Recreatio<br>Program |          |    |          | Community<br>Center |          | Insurance<br>Escrow |   | Vacation & Sick Pay |          |    | Total     |
|----------|----------------------|----------|----|----------|---------------------|----------|---------------------|---|---------------------|----------|----|-----------|
| \$ -     | \$                   | 68,635   | \$ | _        | \$                  | _        | \$                  | _ | \$                  | _        | \$ | 68,635    |
| 5,200    | -                    | 13,366   | T  | 8,905    | 7                   | 106,697  | •                   | _ | -                   | _        | -  | 312,192   |
| -        |                      | · -      |    | -        |                     | -        |                     | - |                     | -        |    | 302,286   |
| -        |                      | 20,616   |    | 13,000   |                     | -        |                     | - |                     | -        |    | 43,116    |
| 108      |                      | 92       |    | 79       |                     | 141      |                     | - |                     | 444      |    | 1,797     |
| 4,538    |                      |          |    |          |                     | 18,140   |                     | - |                     |          |    | 98,762    |
| 9,846    |                      | 102,709  |    | 21,984   |                     | 124,978  |                     | - |                     | 444      |    | 826,788   |
| -        |                      | -        |    | -        |                     | -        |                     | - |                     | -        |    | 7,693     |
| 7,922    |                      | -        |    | -        |                     | -        |                     | - |                     | -        |    | 40,278    |
| -        |                      | 41,519   |    | 34,370   |                     | 157,950  |                     | - |                     | -        |    | 310,454   |
| -        |                      | -        |    | -        |                     | -        |                     | - |                     | -        |    | 429,461   |
| -        |                      | -        |    |          |                     |          |                     | - |                     | 30,837   |    | 30,837    |
| 7,922    |                      | 41,519   |    | 34,370   |                     | 157,950  |                     |   |                     | 30,837   |    | 818,723   |
| 1,924    |                      | 61,190   |    | (12,386) |                     | (32,972) |                     | - |                     | (30,393) |    | 8,065     |
| _        |                      | _        |    | 13,000   |                     | 56,210   |                     | _ |                     | 35,000   |    | 195,355   |
| (2,382)  |                      | (57,796) |    | (9,632)  |                     | (27,500) |                     | - |                     |          |    | (212,819) |
| (2,382)  |                      | (57,796) | _  | 3,368    |                     | 28,710   |                     | - |                     | 35,000   |    | (17,464)  |
| (458)    |                      | 3,394    |    | (9,018)  |                     | (4,262)  |                     | - |                     | 4,607    |    | (9,399)   |
| 7,891    |                      | 10,296   |    | 7,621    |                     |          |                     | 1 |                     | 31,556   |    | 149,449   |
| \$ 7,433 | \$                   | 13,690   | \$ | (1,397)  | \$                  | (4,262)  | \$                  | 1 | \$                  | 36,163   | \$ | 140,050   |

# COMBINING BALANCE SHEET NONMAJOR DEBT SERVICE FUNDS

# **DECEMBER 31, 2005**

| ASSETS   | Water<br>Sewer<br>Serv | Debt | De | Truck<br>ebt<br>vice | Build<br>Auth<br>De<br>Serv | ority<br>ebt | 7  | Motor<br>Vehicle<br>Bond | Total |        |
|--|------------------------|------|----|----------------------|-----------------------------|--------------|----|--------------------------|-------|--------|
| Cash and cash equivalents                        | \$                     |      | \$ |                      | \$                          | 3            | \$ | 11,694                   | \$    | 11,697 |
| Total assets<br>(equal to reserved fund balance) | \$                     |      | \$ | _                    | \$                          | 3            | \$ | 11,694                   | \$    | 11,697 |

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR DEBT SERVICE FUNDS

|   | Sev | Water and<br>Sewer Debt<br>Service |    | Fire Truck<br>Debt<br>Service |    | Building<br>Authority<br>Debt<br>Service |    | Motor<br>Vehicle<br>Bond |    | Total     |
|---|-----|------------------------------------|----|-------------------------------|----|--|----|--------------------------|----|-----------|
| Revenues                                |     |                                    |    |                               |    |  |    |                          |    |           |
| Interest                                | \$  | -                                  | \$ | -                             | \$ | -  | \$ | 149                      | \$ | 149       |
| Miscellaneous                           |     |                                    |    |                               |    | 10,000                                   |    |                          |    | 10,000    |
| Total revenues                          |     |                                    |    |                               |    | 10,000                                   |    | 149                      |    | 10,149    |
| Expenditures                            |     |                                    |    |                               |    |  |    |                          |    |           |
| Principal                               |     | 225,000                            |    | 8,994                         |    | 25,000                                   |    | -                        |    | 258,994   |
| Interest and fiscal charges             |     | 42,064                             |    | 178                           |    | 52,397                                   |    |                          |    | 94,639    |
| Total expenditures                      |     | 267,064                            |    | 9,172                         |    | 77,397                                   |    |                          |    | 353,633   |
| Revenues over (under) expenditures      |     | (267,064)                          |    | (9,172)                       |    | (67,397)                                 |    | 149                      |    | (343,484) |
| Other financing sources<br>Transfers in |     | 267,064                            |    | 9,172                         |    | 67,400                                   |    |                          |    | 343,636   |
| Change in fund balances                 |     | -                                  |    | -                             |    | 3  |    | 149                      |    | 152       |
| Fund balances, beginning of year        |     |                                    |    |                               |    |  |    | 11,545                   |    | 11,545    |
| Fund balances, end of year              | \$  |                                    | \$ | -                             | \$ | 3  | \$ | 11,694                   | \$ | 11,697    |

# COMBINING BALANCE SHEET NONMAJOR CAPTIAL PROJECT FUNDS

# **DECEMBER 31, 2005**

| ASSETS  |    | Public<br>rovement | Building<br>Improvement |                       | Fire<br>Truck |                      | Recreation<br>Center |                       | Boardwalk<br>Program |                       |
|---|----|--------------------|-------------------------|-----------------------|---------------|----------------------|----------------------|-----------------------|----------------------|-----------------------|
| Cash and cash equivalents Lease receivable Advance to other funds Advance to component unit | \$ | 2,481              | \$                      | 61,752<br>-<br>-<br>- | \$            | 3,484<br>-<br>-<br>- | \$                   | 13,579<br>-<br>-<br>- | \$                   | 25,573<br>-<br>-<br>- |
| Total assets  | \$ | 2,481              | \$                      | 61,752                | \$            | 3,484                | \$                   | 13,579                | \$                   | 25,573                |
| LIABILITIES AND FUND BALANCES   |    |                    |                         |                       |               |                      |                      |                       |                      |                       |
| Liabilities Accounts payable Deferred revenue   | \$ | -<br>-             | \$                      | -<br>-                | \$            | -<br>-               | \$                   | 1,851                 | \$                   | -<br>-                |
| Total liabilities   |    |                    |                         |                       |               |                      |                      | 1,851                 |                      |                       |
| Fund balances Reserved for advances Unreserved, designated for capital projects             |    | 2,481              |                         | 61,752                |               | 3,484                |                      | 11,728                |                      | 25,573                |
| Total fund balances   | -  | 2,481              | ī                       | 61,752                |               | 3,484                |                      | 11,728                | -                    | 25,573                |
| Total liabilities and fund balances   | \$ | 2,481              | \$                      | 61,752                | \$            | 3,484                | \$                   | 13,579                | \$                   | 25,573                |

| Er | Pool<br>nclosure | ock No. 3         | Capital<br>provement<br>Trust       | ibrary<br>astruction | Total                                  |
|----|------------------|-------------------|-------------------------------------|----------------------|--|
| \$ | 18,110           | \$<br>34,050      | \$<br>120,764                       | \$<br>26,677         | \$<br>306,470                          |
|    | -                | -                 | 88,896                              | -                    | 88,896                                 |
|    | -                | -                 | 99,874                              | -                    | 99,874                                 |
|    |                  | <br>              | <br>12,537                          | <br>                 | <br>12,537                             |
| \$ | 18,110           | \$<br>34,050      | \$<br>322,071                       | \$<br>26,677         | \$<br>507,777                          |
| \$ | -<br>-<br>-      | \$<br>-<br>-<br>- | \$<br>-<br>88,896<br><b>88,89</b> 6 | \$<br>-<br>-<br>-    | \$<br>1,851<br>88,896<br><b>90,747</b> |
|    | -                | -                 | 112,411                             | -                    | 112,411                                |
|    | 18,110           | 34,050            | 120,764                             | 26,677               | 304,619                                |
|    | 18,110           | 34,050            | <br>233,175                         | 26,677               | <br>417,030                            |
| \$ | 18,110           | \$<br>34,050      | \$<br>322,071                       | \$<br>26,677         | \$<br>507,777                          |

### COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES NONMAJOR CAPITAL PROJECT FUNDS

|                                      | ıblic<br>ovement | uilding<br>rovement |    | Fire<br>Truck | creation<br>Center |    | ardwalk<br>rogram |
|--------------------------------------|------------------|---------------------|----|---------------|--------------------|----|-------------------|
| Revenues                             | <br>             |                     |    |               |                    |    |                   |
| Contributions                        | \$<br>-          | \$<br>4,803         | \$ | 7,746         | \$<br>-            | \$ | -                 |
| Interest                             | 29               | 753                 |    | 70            | 64                 |    | 278               |
| Miscellaneous                        | <br>             | <br>                |    |               | <br>10,000         |    |                   |
| Total revenues                       | <br>29           | <br>5,556           |    | 7,816         | <br>10,064         |    | 278               |
| Expenditures                         |                  |                     |    |               |                    |    |                   |
| Capital outlay                       | -                | 2,083               |    | -             | 2,714              |    | 471               |
| Other                                | <br>             | <br>                | -  |               | <br>               |    |                   |
| Total expenditures                   | <br>             | 2,083               |    |               | 2,714              |    | 471               |
| Revenues over (under) expenditures   | <br>29           | <br>3,473           |    | 7,816         | <br>7,350          |    | (193)             |
| Other financing sources (uses)       |                  |                     |    |               |                    |    |                   |
| Transfers in                         | -                | 5,000               |    | 4,839         | -                  |    | 10,000            |
| Transfers out                        | <br>             | <br>                |    | (9,172)       | <br>               |    |                   |
| Total other financing sources (uses) | <br>             | <br>5,000           |    | (4,333)       | <br>               |    | 10,000            |
| Change in fund balances              | 29               | 8,473               |    | 3,483         | 7,350              |    | 9,807             |
| Fund balances, beginning of year     | <br>2,452        | <br>53,279          |    | 1             | <br>4,378          | ·  | 15,766            |
| Fund balances, end of year           | \$<br>2,481      | \$<br>61,752        | \$ | 3,484         | \$<br>11,728       | \$ | 25,573            |

| Pool<br>Enclosure | Dock No. 3<br>Improvements | Building Authority Marina Construction | Capital<br>Improvement<br>Trust | Library<br>Construction | Total      |
|-------------------|----------------------------|--|---------------------------------|-------------------------|------------|
| \$ -              | \$ -                       | \$ -                                   | \$ -                            | \$ 263,422              | \$ 275,971 |
| 211               | 413                        | -                                      | 4,595                           | 945                     | 7,358      |
| -                 |                            |  | 12,953                          | 26,454                  | 49,407     |
| 211               | 413                        |  | 17,548                          | 290,821                 | 332,736    |
| 8,426             | 335                        | -                                      | -                               | 333,910                 | 347,939    |
|                   |                            |  | 4,426                           |                         | 4,426      |
| 8,426             | 335                        |  | 4,426                           | 333,910                 | 352,365    |
| (8,215)           | 78                         |  | 13,122                          | (43,089)                | (19,629)   |
| 5,000             | -                          | _                                      | -                               | _                       | 24,839     |
| <u> </u>          | (251)                      |  | (10,065)                        |                         | (19,488)   |
| 5,000             | (251)                      |  | (10,065)                        |                         | 5,351      |
| (3,215)           | (173)                      | -                                      | 3,057                           | (43,089)                | (14,278)   |
| 21,325            | 34,223                     |  | 230,118                         | 69,766                  | 431,308    |
| \$ 18,110         | \$ 34,050                  | \$ -                                   | \$ 233,175                      | \$ 26,677               | \$ 417,030 |

# COMBINING STATEMENT OF NET ASSETS NONMAJOR ENTERPRISE FUNDS

# **DECEMBER 31, 2005**

|                                 | BFI Garbage<br>Collection | Golf<br>Course | Total         |
|---------------------------------|---------------------------|----------------|---------------|
| Assets                          |                           | <br>           |               |
| Current assets                  |                           |                |               |
| Cash and cash equivalents       | \$ 10,126                 | \$<br>88,637   | \$<br>98,763  |
| Investments                     | -                         | 50,000         | 50,000        |
| Accounts receivable             | 11,203                    | <br>           | <br>11,203    |
| Total current assets            | 21,329                    | <br>138,637    | <br>159,966   |
| Property and equipment,         |                           |                |               |
| net of accumulated depreciation | <del>-</del>              | <br>139,981    | <br>139,981   |
| Total assets                    | 21,329                    | <br>278,618    | <br>299,947   |
| Liabilities                     |                           |                |               |
| Accounts payable                | 7,794                     | <br>           | <br>7,794     |
| Net assets                      |                           |                |               |
| Invested in capital assets      | -                         | 139,981        | 139,981       |
| Unrestricted                    | 13,535                    | <br>138,637    | <br>152,172   |
| Total net assets                | \$ 13,535                 | \$<br>278,618  | \$<br>292,153 |

# COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS - NONMAJOR ENTERPRISE FUNDS

|  | BFI Garb<br>Collection | _        | <br>Golf<br>Course | <br>Total     |
|--|------------------------|----------|--------------------|---------------|
| Operating revenues<br>Sales and charges for services | \$ 95,                 | 449      | \$<br>130,787      | \$<br>226,236 |
| Operating expenses                                   |                        |          |                    |               |
| Personal services                                    |                        | -        | 49,620             | 49,620        |
| Contracted services                                  | 94,                    | 895      | 8,080              | 102,975       |
| Repair and maintenance                               |                        | -        | 15,708             | 15,708        |
| Supplies   |                        | -        | 9,181              | 9,181         |
| Depreciation   |                        | -        | 26,063             | 26,063        |
| Miscellaneous  |                        |          | 29,107             | <br>29,107    |
| Total operating expenses                             | 94,                    | 895      | 137,759            | 232,654       |
| Operating income (loss)                              |                        | 554      | (6,972)            | (6,418)       |
| Non-operating revenues                               |                        |          |                    |               |
| Interest   |                        | -        | 2,485              | 2,485         |
| Miscellaneous  | 1,                     | 174      | <br>20,158         | <br>21,332    |
| Total non-operating revenues                         | 1,                     | 174      | <br>22,643         | <br>23,817    |
| Income before transfers                              | 1,                     | 728      | 15,671             | 17,399        |
| Other financing uses Transfers out                   |                        |          | (18,597)           | (19 507)      |
| 11 austers out                                       |                        | <u> </u> | <br>(10,397)       | <br>(18,597)  |
| Change in net assets                                 | 1,                     | 728      | (2,926)            | (1,198)       |
| Net assets, beginning of year                        | 11,                    | 807      | <br>281,544        | <br>293,351   |
| Net assets, end of year                              | \$ 13,                 | 535      | \$<br>278,618      | \$<br>292,153 |

# COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS

# FOR THE YEAR ENDED DECEMBER 31, 2005

|   | Garbage ollection | <br>Golf<br>Course | <br>Total     |
|---|-------------------|--------------------|---------------|
| Cash flows from operating activities                      |                   |                    |               |
| Cash collected from customers                             | \$<br>95,213      | \$<br>130,787      | \$<br>226,000 |
| Cash paid for employee wages and benefits                 | -                 | (49,620)           | (49,620)      |
| Cash paid for other operating and administrative expenses | <br>(91,139)      | <br>(65,580)       | <br>(156,719) |
| Net cash provided by operating activities                 | <br>4,074         | <br>15,587         | <br>19,661    |
| Cash flows from non-capital financing activities          |                   |                    |               |
| Transfers out   | -                 | (18,597)           | (18,597)      |
| Other income  | <br>1,174         | <br>20,158         | <br>21,332    |
| Net cash provided by non-capital financing activities     | <br>1,174         | <br>1,561          | <br>2,735     |
| Cash flows from investing activities                      |                   |                    |               |
| Proceeds from sale of investments                         | 2,225             | -                  | 2,225         |
| Interest revenue  | <br>              | <br>2,485          | <br>2,485     |
| Net cash provided by investing activities                 | <br>2,225         | <br>2,485          | <br>4,710     |
| Net increase in cash and cash equivalents                 | 7,473             | 19,633             | 27,106        |
| Cash and cash equivalents, beginning of year              | <br>2,653         | <br>69,004         | <br>71,657    |
| Cash and cash equivalents, end of year                    | \$<br>10,126      | \$<br>88,637       | \$<br>98,763  |

Continued...

# COMBINING STATEMENT OF CASH FLOWS NONMAJOR ENTERPRISE FUNDS

# FOR THE YEAR ENDED DECEMBER 31, 2005

|  | BFI Garbage<br>Collection |       | Golf<br>Course |         | <br>Total     |
|--|---------------------------|-------|----------------|---------|---------------|
| Operating income (loss)  | \$                        | 554   | \$             | (6,972) | \$<br>(6,418) |
| Adjustments to reconcile operating income (loss) to net cash           |                           |       |                |         |               |
| provided by operating activities                                       |                           |       |                |         |               |
| Depreciation and amortization  |                           | -     |                | 26,063  | 26,063        |
| Changes in operating assets and liabilities which (used) provided cash |                           |       |                |         |               |
| Accounts receivable  |                           | (236) |                | -       | (236)         |
| Due from other funds   |                           | 3,396 |                | -       | 3,396         |
| Accounts payable   |                           | 360   |                | -       | 360           |
| Due to other funds   |                           |       |                | (3,504) | <br>(3,504)   |
| Net cash provided by operating activities                              | \$                        | 4,074 | \$             | 15,587  | \$<br>19,661  |

Concluded

# COMBINING STATEMENT OF NET ASSETS INTERNAL SERVICE FUNDS

# **DECEMBER 31, 2005**

|   | Data<br>cessing | Eq | quipment | Office<br>uipment<br>Pool | Total         |
|---|-----------------|----|----------|---------------------------|---------------|
| Assets  |                 |    |          |                           |               |
| Current assets                                  |                 |    |          |                           |               |
| Cash and cash equivalents                       | \$<br>3,815     | \$ | 69,899   | \$<br>14,756              | \$<br>88,470  |
| Property and equipment,                         |                 |    |          |                           |               |
| net of accumulated depreciation                 | <br>            |    | 392,407  | <br>7,365                 | <br>399,772   |
| Total assets                                    | <br>3,815       |    | 462,306  | <br>22,121                | <br>488,242   |
| Liabilities                                     |                 |    |          |                           |               |
| Current liabilities                             |                 |    |          |                           |               |
| Accounts payable                                | -               |    | 9,535    | -                         | 9,535         |
| Accrued expenses                                | 786             |    | 928      | -                         | 1,714         |
| Current portion of note payable                 | <br>            |    | 19,159   | <br>                      | <br>19,159    |
| Total current liabilities                       | 786             |    | 29,622   | -                         | 30,408        |
| Notes payable, net of current portion           | <br>            |    | 28,337   | <br>                      | <br>28,337    |
| Total liabilities                               | <br>786         |    | 57,959   | <br>                      | <br>58,745    |
| Net assets                                      |                 |    |          |                           |               |
| Invested in capital assets, net of related debt | _               |    | 344,911  | 7,365                     | 352,276       |
| Unrestricted                                    | <br>3,029       |    | 59,436   | <br>14,756                | <br>77,221    |
| Total net assets                                | \$<br>3,029     | \$ | 404,347  | \$<br>22,121              | \$<br>429,497 |

### COMBINING STATEMENT OF REVENUES, EXPENSES AND CHANGES IN NET ASSETS INTERNAL SERVICE FUNDS

|  | Data<br>Processing | Equipment  | Office<br>Equipment<br>Pool | Total      |
|--|--------------------|------------|-----------------------------|------------|
| Operating revenues<br>Charges for services | \$ 76,560          | \$ 222,337 | \$ 5,750                    | \$ 304,647 |
| Operating expenses                         |                    |            |                             |            |
| Personal services                          | 40,872             | 51,477     | -                           | 92,349     |
| Contracted services                        | 3,961              | 1,896      | -                           | 5,857      |
| Repair and maintenance                     | -                  | 55,186     | 2,729                       | 57,915     |
| Supplies                                   | 1,490              | 60,350     | -                           | 61,840     |
| Depreciation                               | -                  | 73,476     | 3,362                       | 76,838     |
| Miscellaneous                              | 4,770              | 32,948     |                             | 37,718     |
| Total operating expenses                   | 51,093             | 275,333    | 6,091                       | 332,517    |
| Operating income (loss)                    | 25,467             | (52,996)   | (341)                       | (27,870)   |
| Non-operating revenues (expenses)          |                    |            |                             |            |
| Interest income                            | 197                | 885        | 176                         | 1,258      |
| Interest expense                           |                    | (2,049)    | _                           | (2,049)    |
| Miscellaneous                              |                    | 34,575     |                             | 34,575     |
| Total non-operating revenues               | 197                | 33,411     | 176                         | 33,784     |
| Income (loss) before transfers             | 25,664             | (19,585)   | (165)                       | 5,914      |
| Other financing sources (uses)             |                    |            |                             |            |
| Transfers in                               | 8,000              | -          | -                           | 8,000      |
| Transfers out                              | (30,635)           | (45,275)   |                             | (75,910)   |
| Total other financing sources (uses)       | (22,635)           | (45,275)   |                             | (67,910)   |
| Change in net assets                       | 3,029              | (64,860)   | (165)                       | (61,996)   |
| Net assets, beginning of year              |                    | 469,207    | 22,286                      | 491,493    |
| Net assets, end of year                    | \$ 3,029           | \$ 404,347 | \$ 22,121                   | \$ 429,497 |

# COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS

# FOR THE YEAR ENDED DECEMBER 31, 2005

|   | Data<br>ocessing | Ec | quipment  | Office<br>uipment<br>Pool | Total         |
|---|------------------|----|-----------|---------------------------|---------------|
| Cash flows from operating activities                          |                  |    |           |                           |               |
| Cash collected from other funds                               | \$<br>76,560     | \$ | 195,532   | \$<br>5,750               | \$<br>277,842 |
| Cash paid for employee wages and benefits                     | (40,872)         |    | (51,477)  | -                         | (92,349)      |
| Cash paid for other operating and administrative expenses     | <br>(15,303)     |    | (159,988) | <br>(2,947)               | <br>(178,238) |
| Net cash provided by (used in) operating activities           | <br>20,385       |    | (15,933)  | <br>2,803                 | <br>7,255     |
| Cash flows from non-capital financing activities              |                  |    |           |                           |               |
| Transfers in  | 8,000            |    | -         | -                         | 8,000         |
| Transfers out   | (30,635)         |    | (45,275)  | -                         | (75,910)      |
| Other income  | <br>             |    | 34,575    | <br>                      | <br>34,575    |
| Net cash used in non-capital financing activities             | <br>(22,635)     |    | (10,700)  | <br>                      | <br>(33,335)  |
| Cash flows from capital and related financing activities      |                  |    |           |                           |               |
| Interest expense  | -                |    | (2,049)   | -                         | (2,049)       |
| Principal payments  | -                |    | (18,489)  | -                         | (18,489)      |
| Sale of property and equipment                                | <br>-            |    | 28,602    | <br>                      | <br>28,602    |
| Net cash provided by capital and related financing activities | <br>             |    | 8,064     | <br>                      | <br>8,064     |
| Cash flows from investing activities                          |                  |    |           |                           |               |
| Sale of investments   | 2,677            |    | 39,951    | 5,372                     | 48,000        |
| Interest revenue  | <br>197          |    | 885       | <br>176                   | <br>1,258     |
| Net cash provided by investing activities                     | <br>2,874        |    | 40,836    | 5,548                     | <br>49,258    |
| Net increase in cash and cash equivalents                     | 624              |    | 22,267    | 8,351                     | 31,242        |
| Cash and cash equivalents, beginning of year                  | <br>3,191        |    | 47,632    | <br>6,405                 | <br>57,228    |
| Cash and cash equivalents, end of year                        | \$<br>3,815      | \$ | 69,899    | \$<br>14,756              | \$<br>88,470  |

Continued...

# COMBINING STATEMENT OF CASH FLOWS INTERNAL SERVICE FUNDS

# FOR THE YEAR ENDED DECEMBER 31, 2005

|   | Data<br>ocessing | Eq | quipment | Office Equipment nt Pool |       |    | Total    |  |
|---|------------------|----|----------|--------------------------|-------|----|----------|--|
| Operating income (loss)   | \$<br>25,467     | \$ | (52,996) | \$                       | (341) | \$ | (27,870) |  |
| Adjustments to reconcile operating income (loss) to net cash provided by (used in) operating activities |                  |    |          |                          |       |    |          |  |
| Depreciation  | -                |    | 73,476   |                          | 3,362 |    | 76,838   |  |
| Gain on sale of property and equipment  | -                |    | (28,602) |                          | -     |    | (28,602) |  |
| Changes in operating assets and liabilities   |                  |    |          |                          |       |    |          |  |
| which provided (used) cash  |                  |    |          |                          |       |    |          |  |
| Accounts receivable   | -                |    | 1,797    |                          | -     |    | 1,797    |  |
| Accounts payable  | (5,107)          |    | (10,088) |                          | (218) |    | (15,413) |  |
| Accrued expenses  | <br>25           |    | 480      |                          | -     |    | 505      |  |
| Net cash provided by (used in) operating activities   | \$<br>20,385     | \$ | (15,933) | \$                       | 2,803 | \$ | 7,255    |  |

Concluded

# STATEMENT OF CHANGES IN ASSETS AND LIABILITIES AGENCY FUND - CURRENT TAX COLLECTION FUND

| ASSETS                          | Balance<br>nnuary 1,<br>2005 | <br>Additions   | <br><b>D</b> eductions | Balance<br>tember 31,<br>2005 |
|---------------------------------|------------------------------|-----------------|------------------------|-------------------------------|
| Cash and cash equivalents       | \$<br>313,766                | \$<br>3,267,699 | \$<br>3,380,114        | \$<br>201,351                 |
| LIABILITIES                     |                              |                 |                        |                               |
| Due to other governmental units | \$<br>313,766                | \$<br>3,267,699 | \$<br>3,380,114        | \$<br>201,351                 |

# COMBINING BALANCE SHEET GOVERNMENTAL COMPONENT UNIT - DOWNTOWN DEVELOPMENT AUTHORITY

### **DECEMBER 31, 2005**

|                                     | General<br>owntown | Iuseum<br>perations | roperty<br>nagement | <br>Debt<br>Service | nerican<br>gion Park |
|-------------------------------------|--------------------|---------------------|---------------------|---------------------|----------------------|
| Assets                              |                    |                     |                     |                     |                      |
| Cash and cash equivalents           | \$<br>19,343       | \$<br>27,300        | \$<br>27,550        | \$<br>217,385       | \$<br>25,764         |
| Taxes receivable                    | 22,008             | -                   | -                   | 12,000              | -                    |
| Due from primary government         | -                  | -                   | -                   | 38,104              | -                    |
| Inventory                           | <br>               |                     |                     | <br>                | <br>-                |
| Total assets                        | \$<br>41,351       | \$<br>27,300        | \$<br>27,550        | \$<br>267,489       | \$<br>25,764         |
| Liabilities                         |                    |                     |                     |                     |                      |
| Accounts payable                    | \$<br>1,299        | \$<br>465           | \$<br>2,737         | \$<br>17,179        | \$<br>-              |
| Accrued expenses                    | 551                | 125                 | -                   | -                   | -                    |
| Due to other governmental units     | -                  | -                   | -                   | 206,205             | -                    |
| Advance from other funds            | <br>               | <br>                | <br>12,537          | <br>                | <br>-                |
| Total liabilities                   | <br>1,850          | <br>590             | <br>15,274          | <br>223,384         | -                    |
| Fund balances                       |                    |                     |                     |                     |                      |
| Reserved for debt service           | -                  | -                   | -                   | 44,105              | -                    |
| Unreserved, designated              | 22,000             | -                   | -                   | -                   | 25,764               |
| Unreserved, undesignated            | <br>17,501         | <br>26,710          | <br>12,276          | <br>                | <br>-                |
| <b>Total fund balances</b>          | <br>39,501         | 26,710              | 12,276              | <br>44,105          | <br>25,764           |
| Total liabilities and fund balances | \$<br>41,351       | \$<br>27,300        | \$<br>27,550        | \$<br>267,489       | \$<br>25,764         |

# Reconciliation of fund balances on the balance sheet for the component unit to the statement of net assets

### **Total component unit fund balances**

Amounts reported for the component unit in the statement of net assets are different because

Capital assets used in the component unit are not financial resources and therefore are not reported in the funds.

Add - capital assets, net

Certain liabilities, such as bonds payable, are not due and payable in the current period and therefore are not reported in the funds.

Deduct - bonds and installment contracts payable

Deduct - accrued interest on bonds payable

### Net assets of the component unit

| N  | Auseum<br>Store |    | Gateway<br>Project |    | Total   |  |  |  |
|----|-----------------|----|--------------------|----|---------|--|--|--|
| \$ | 4,609           | \$ | 409                | \$ | 322,360 |  |  |  |
| Ψ  | -,007           | Ψ  | -                  | Ψ  | 34,008  |  |  |  |
|    | _               |    | _                  |    | 38,104  |  |  |  |
|    | 29,044          |    | -                  |    | 29,044  |  |  |  |
| \$ | 33,653          | \$ | 409                | \$ | 423,516 |  |  |  |
|    |                 |    |                    |    |         |  |  |  |
| \$ | 167             | \$ | -                  | \$ | 21,847  |  |  |  |
|    | 2,189           |    | -                  |    | 2,865   |  |  |  |
|    | -               |    | -                  |    | 206,205 |  |  |  |
|    |                 |    |                    |    | 12,537  |  |  |  |
|    | 2,356           |    |                    |    | 243,454 |  |  |  |
|    |                 |    |                    |    |         |  |  |  |
|    | -               |    | -                  |    | 44,105  |  |  |  |
|    | -               |    | -                  |    | 47,764  |  |  |  |
|    | 31,297          |    | 409                |    | 88,193  |  |  |  |
|    | 31,297          |    | 409                |    | 180,062 |  |  |  |
| \$ | 33,653          | \$ | 409                | \$ | 423,516 |  |  |  |

# \$ 180,062

1,019,472

(631,462) (8,869)

\$ 559,203

# COMBINING STATEMENT OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES GOVERNMENTAL COMPONENT UNIT - DOWNTOWN DEVELOPMENT AUTHORITY

#### FOR THE YEAR ENDED DECEMBER 31, 2005

|                                      | General<br>owntown | Museum<br>Operation |     | operty<br>agement | Debt<br>Service | American<br>Legion Park |        |
|--------------------------------------|--------------------|---------------------|-----|-------------------|-----------------|-------------------------|--------|
| Revenues                             |                    |                     |     |                   |                 |                         |        |
| Taxes and penalties                  | \$<br>197,528      | \$                  | -   | \$<br>-           | \$<br>107,273   | \$                      | -      |
| Charges for services                 | -                  | 13,2                | 207 | -                 | -               |                         | -      |
| State revenue                        | 1,000              |                     | -   | -                 | -               |                         | -      |
| Interest                             | 170                | 1                   | 41  | 392               | 2,483           |                         | 328    |
| Miscellaneous                        | <br>1,155          | 56,2                | 263 | <br>14,983        | <br>            |                         |        |
| <b>Total revenues</b>                | <br>199,853        | 69,6                | 11_ | <br>15,375        | <br>109,756     |                         | 328    |
| Expenditures                         |                    |                     |     |                   |                 |                         |        |
| Culture and recreation               | 131,600            | 86,6                | 505 | 29,875            | -               |                         | -      |
| Capital outlay                       | 512                |                     | -   | -                 | -               |                         | -      |
| Principal                            | -                  |                     | -   | -                 | 76,218          |                         | -      |
| Interest and fiscal charges          | <br>               |                     |     | <br>405           | <br>47,787      |                         | -      |
| <b>Total expenditures</b>            | <br>132,112        | 86,6                | 605 | <br>30,280        | <br>124,005     |                         | -      |
| Revenues over (under) expenditures   | <br>67,741         | (16,9               | 94) | <br>(14,905)      | <br>(14,249)    |                         | 328    |
| Other financing sources (uses)       |                    |                     |     |                   |                 |                         |        |
| Transfers in                         | -                  | 40,0                | 000 | -                 | -               |                         | -      |
| Transfers out                        | <br>(66,200)       |                     |     | <br>              | <br>            |                         | -      |
| Total other financing sources (uses) | <br>(66,200)       | 40,0                | 000 | <br>              | <br>            |                         | -      |
| Change in fund balances              | 1,541              | 23,0                | 06  | (14,905)          | (14,249)        |                         | 328    |
| Fund balances, beginning of year     | <br>37,960         | 3,7                 | 04  | <br>27,181        | <br>58,354      |                         | 25,436 |
| Fund balances, end of year           | \$<br>39,501       | \$ 26,7             | 10  | \$<br>12,276      | \$<br>44,105    | \$                      | 25,764 |

# Reconciliation of the statement of revenues, expenditures and change in fund balance of the component unit to the statement of activities

#### Net change in fund balances - total component unit

Amounts reported for the component unit in the statement of activities are different because

Component units report capital outlays as expenditures. However, in the statement of activities, the cost of those assets is allocated over their estimated useful lives and reported as depreciation expense.

Add - capital outlay

Deduct - depreciation expense

Repayment of bond principal is an expenditure in the component unit, but the repayment reduces long-term liabilities in the statement o net assets.

Add - principal payments on long-term liabilities

Some expenses reported in the statement of activities do not require the use of current financial resources and therefore are not reported as expenditures in the funds.

Add - current year decrease in accrued interest

#### Change in net assets of component unit

| Museum<br>Store |    | Gateway<br>Project | Total         |
|-----------------|----|--------------------|---------------|
| <br>            |    |                    | <br>          |
| \$<br>-         | \$ | _                  | \$<br>304,801 |
| 67,524          |    | -                  | 80,731        |
| -               |    | 59,160             | 60,160        |
| 880             |    | 3                  | 4,397         |
| <br>745         |    | -                  | <br>73,146    |
| 69,149          |    | 59,163             | 523,235       |
|                 |    |                    |               |
| 82,463          |    | -                  | 330,543       |
| ,<br>-          |    | 84,954             | 85,466        |
| -               |    | -                  | 76,218        |
| <br>            |    | -                  | 48,192        |
| 82,463          |    | 84,954             | 540,419       |
| (13,314)        |    | (25,791)           | (17,184)      |
|                 |    |                    |               |
| -               |    | 26,200             | 66,200        |
| <br>            | _  |                    | <br>(66,200)  |
| <br>            |    | 26,200             | -             |
| (13,314)        |    | 409                | (17,184)      |
| <br>44,611      |    | -                  | 197,246       |
| \$<br>31,297    | \$ | 409                | \$<br>180,062 |

\$ (17,184)

84,254 (63,539)

76,218

\$ 80,758

# INDEPENDENT AUDITORS' REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND OTHER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

February 24, 2006

Honorable Mayor and Members of the City Council City of St. Ignace St. Ignace, Michigan

We have audited the financial statements of the governmental activities, the business-type activities, the discretely presented component unit, each major fund, and the aggregate remaining fund information of the City of St. Ignace (the "City"), as of and for the year ended December 31, 2005, which collectively comprise the City of St. Ignace's basic financial statements and have issued our report thereon dated February 24, 2006. We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in Government Auditing Standards, issued by the Comptroller General of the United States.

### **Internal Control Over Financial Reporting**

In planning and performing our audit, we considered the City's internal control over financial reporting in order to determine our auditing procedures for the purpose of expressing our opinions on the financial statements and not to provide an opinion on the internal control over financial reporting. Our consideration of the internal control over financial reporting would not necessarily disclose all matters in the internal control over financial reporting that might be material weaknesses. A material weakness is a reportable condition in which the design or operation of one or more of the internal control components does not reduce to a relatively low level the risk that misstatements caused by error or fraud in amounts that would be material in relation to the financial statements being audited may occur and not be detected within a timely period by employees in the normal course of performing their assigned functions. We noted no matters involving the internal control over financial reporting and its operation that we consider to be material weaknesses. However, we noted other matters involving the internal control over financial reporting that we have reported to management of the City in a separate letter dated February 24, 2006.

### **Compliance and Other Matters**

As part of obtaining reasonable assurance about whether the City's financial statements are free of material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit and, accordingly, we do not express such an opinion. The results of our tests disclosed an instance of noncompliance or other matters that are required to be reported under Government Auditing Standards.

The instance of noncompliance is described as follows:

The City is under-funded in its required cash reserves, which is a violation of its bond covenants. See Note #3F.

This report is intended solely for the information and use of the audit committee, management, others within the organization, and the City Council and is not intended to be and should not be used by anyone other than these specified parties.

Rehmann Lohan

An Independent Member of Baker Tilly International

February 24, 2006

Audit Committee City Council City of St. Ignace St. Ignace, Michigan

Through our role in performing financial statement audit services, we have become familiar with your systems, operations and management team. As we work with our clients, we strive to provide direction and constructive feedback to help facilitate their success. The better we get to know you and your objectives, the more we can offer in terms of proactive advice.

In planning and performing our audit of the basic financial statements of the City of St. Ignace (the "City") for the year ended December 31, 2005, we considered the City's internal control structure to determine our auditing procedures for the purpose of expressing an opinion on the financial statements and not to provide assurance on the internal control structure.

The memorandum that accompanies this letter summarizes comments related to reporting responsibilities and other matters of the City. This letter does not affect our report dated February 24, 2006 on the basic financial statements of the City.

We have already discussed these comments with the City Manager, City Clerk, and City Treasurer and the Audit Committee, and we would be pleased to discuss them in further detail at your convenience, to perform any additional study of these matters and to provide any other assistance that you may respect.

Rehmann Lohson

Thank you for your business.

Enc. 1

# CITY OF ST. IGNACE COMMENTS AND RECOMMENDATIONS FOR THE YEAR ENDED DECEMBER 31, 2005

### **Cash Management**

### Prior Year Comments and Recommendations

Over the past several years we have discussed the need for the City to reconcile the cash balance in pooled cash to cash balances in each reporting fund on a monthly basis in an effort to ensure that the City's management was able to monitor the cash position of its funds. In response to these comments, the City has made changes in the reconciliation process requiring monthly bank reconciliation and the use of a cash balance report to be provided to the City Manager. This report provided the information necessary to monitor individual fund cash requirements and those funds spending in excess of revenues being generated.

In 2004, we also noted that certain funds have carried cash balances in negative position, generally resulting from the timing of revenues (for example, certain grants require expenditures must be made and requests for reimbursement submitted and reviewed prior to the grantor issuing the grant proceeds to the City) and because certain fund expenditures exceeded the revenues generated. At December 31, 2004, the following funds had negative cash balances:

| Sewer Enterprise Fund                 | \$<br>279,563 |
|---------------------------------------|---------------|
| Marina Enterprise Fund                | 90,135        |
| Major Street Special Revenue Fund     | 22,386        |
| Community Center Special Revenue Fund | 3,149         |

Each of these negative balances resulted from generating less revenue that the expenditures required for its operations. Because the City had most of its cash in pooled accounts, when the above funds spend more than the revenue generated, they, in effect, used the cash of other funds to sustain its operations. We recommended that each time a fund falls to a negative cash position, City Council should be informed and should approve and/or authorize a transfer to cover the negative cash balance. This could be made in the form of an advance to be repaid with interest, or a contribution to the fund, and a plan should be established to return the affected fund to a positive cash position by reducing expenditures or increasing revenues.

### **Current Year Comments and Recommendations**

As of December 31, 2005, management had reconciled the cash balances each month of 2005. Generally, reconciling items appear to be clearing in the subsequent month. It was reported to us that City Council was provided with a monthly cash statement which reported the cash balances in each fund. Throughout the year, management had, however, reported negative balances in various funds.

As of December 31, 2005, the following funds had negative cash balances:

| Major Street Special Revenue Fund | \$<br>35,199 |
|-----------------------------------|--------------|
| Local Street Special Revenue Fund | 69,933       |
| #701 Capital Improvement Fund     | 138,666      |
| Sewer Enterprise Fund             | 229,440      |
| Marina Enterprise Fund            | 38,817       |

All cash of the Water Enterprise Fund is restricted for bond reserve requirements. No cash was available for operations at December 31, 2005.

Once again, we recommend that the City Council be provided with a Cash Management Report monthly. This report should list the allocation of cash to each fund from pooled and separately held cash. We recommend the negative cash balances be highlighted. With respect to each fund with negative cash, management should document for the City Council, the short-term plan for the elimination of the negative cash balance. If the negative cash balance will not be rectified in the short run, management should recommend a transfer from another fund, to cover the operating shortage. Further, management of the affected fund should result in a reduction in related expenditures until which time that additional revenues may be generated.

### **Bond Reserve Requirements**

### Prior Year Comments and Recommendations

We noted in the 2004 Comments and Recommendations Letter that the following cash reserve requirements relating to bond offerings for water and sewer system repair and replacements:

# **Water Enterprise Fund**

| Water Supply System Revenue Refunding         |                   |
|---|-------------------|
| Bonds Series 2002                             | \$ 299,500        |
| Water Supply System Revenue Bond              |                   |
| Series 2000                                   | 65,700            |
| Total Water Enterprise Fund Required Reserves | \$ 365,200        |
| Sewer Enterprise Fund                         |                   |
| Sanitary Sewer Disposal System Revenue Bonds  |                   |
| Series 1999A                                  | <u>\$ 172,035</u> |

As of December 31, 2004, the funds were under-reserved as follows:

| Water Enterprise Fund | \$ 2 | 278,607 |
|-----------------------|------|---------|
| Sewer Enterprise Fund | ]    | 172,035 |

We noted that both the water and sewer funds had depleted their operating cash over the past few years by expending more than the revenues they were able to generate resulting in the depletion of the cash reserves. Further, we noted that using the restricted cash for operations was a bond compliance violation which may result in limitation of the City's ability to obtain bond financing in the future.

#### **Current Comments and Recommendations**

As of December 31, 2005, the City was required, per its related bond agreements, to hold the following cash reserves:

# **Water Enterprise Fund**

Water Supply System Revenue Refunding
Bonds Series 2002 \$ 286,500
Water Supply System Revenue Bond

Series 2000 80,300

Total Water Enterprise Fund Required Reserves \$ 366,800

### **Sewer Enterprise Fund**

Sanitary Sewer Disposal System Revenue Bonds
Series 1999A \$ 214,790

As of December 31, 2005, the Water Enterprise Fund had reserves sufficient to meet the requirements of the bond agreement (\$415,685 reserve cash balance at December 31, 2005). The Sewer Enterprise had no balance in the bond reserves and therefore, was under-funded by the full \$214,790.

We, once again, recommend that the City establish and implement a plan to generate the addition revenue or reduce costs in the Sewer Enterprise fund as required to re-establish the bond reserve balances necessary to gain compliance with the related bond agreements. Further, the City should continue to monitor the Water Enterprise Fund Bond reserves ensuring the balances remain reserved and are not used to finance daily operations.

### **Property Tax Collection and Disbursement**

#### Prior Year Comments and Recommendations

During the audit of December 31, 2004, it was noted that the City, acting as a collection and disbursing agent for other local governments, had made delinquent tax disbursements as required by Michigan Compiled Law 211.43. We recommended that the City enforce a policy of making required disbursements in compliance with Michigan Compiled Law 211.43.

### **Current Year Comments and Recommendations**

For the year ended December 31, 2005, we haphazardly selected ten tax disbursing transactions and noted that all ten were disbursed on a timely basis. We commend management for making the changes necessary to comply with the requirements of Michigan Compiled Law 211.43. To avoid potential sanctions that may be imposed by the State of Michigan Department of Treasury, we recommend management continue to make responsible and timely tax disbursements.

### **Liability for Accrued Sick and Vacation Benefits**

### **Prior Year Comments and Recommendations**

As noted in the prior year, the City provides employees who have accumulated sick and vacation pay, the benefit of payout at retirement based on the provisions of their respective employment contracts. As of December 31, 2004, the City had reserved \$32,000 to finance the required payouts. The related liability at December 31, 2004 was approximately \$361,000. We recommended that management evaluate the retirement eligibility dates of each employee and determine the potential required cash flows into the future so that appropriate amounts may be transferred to the Accrued Sick and Vacation Fund annually.

#### Current Year Comments and Recommendations

During 2005, the City transferred \$35,000 to the Accrued Sick and Vacation Fund, and paid approximately \$31,000 in benefits resulting in an increase to the fund balance of approximately \$5,000 resulting in an ending fund balance of approximately \$36,000. The related liability as of December 31, 2005 is approximately \$365,000 with a potential payout in 2006 of approximately \$140,000 (amounts related to all eligible for retirement in 2006).

We again recommend that management prepare an accrued sick and vacation payout schedule based on the retirement eligibility of each employee of the City. The minimum cash balance in the Accrued Sick and Vacation Fund should be an amount equal to the accrued sick and vacation balances of each employee eligible for retirement in the subsequent year. Management must then develop a plan to establish the related cash balance.

### Public Act 51 Road/Street Bank Accounts

The Michigan Department of Treasury requires that the Local and Major Street Funds have a separate bank account used to account for gas and weight taxes used for street and highway repair and maintenance. The City currently holds these funds in pooled cash. We recommend that the City establish and maintain a separate bank account for Local and Major Street Fund cash to comply with the requirements of the Michigan Department of Treasury.

### **Over-Capture of DDA Taxes**

Over the past several years, the City Treasurer has been working with various employees of the State of Michigan to determine amount reported by the State as over-captured by the City. During 2005, the State of Michigan issued a communication to the City identifying the amount over-captured, over an eleven year period is approximately \$270,000. The amounts reported by the State Auditor for 1994, 1996, 2002, and 2003 are being disputed by the City and the City believes the amount determined as "over-captured" will be reduced to \$206,105. The City has set aside approximately \$170,000 in anticipation of the ultimate resolution of the State claim. Once resolved, the City will be required to remit payment to the State of Michigan promptly.

During the process of working with the State of Michigan Department of Treasury to determine the amount of the DDA over-capture, it was determined that the 1994 DDA Streetscape Debt Service payments which were to be split 50/50 between the DDA and the City, were split for the first two years, and then were made 100% by the DDA subsequent to 1997. As a result, the City is required to reimburse the DDA for their share of the payments (approximately \$38,000) and that the DDA, in turn, is required to refund the amount to the State of Michigan.

As a result of the probable resolution to this long-standing issue and the ability to reasonably estimate the amount due which occurred during 2005, the City has recorded the estimated liability due to the State of Michigan in the current year. Further, based on the determination of the City's error in the source of funds required to make the DDA Debt Service payment, a liability has been recorded from the City to the DDA and from the DDA to the State of Michigan.

# **Internal Controls and Segregation of Duties**

As is true with many small municipalities, management must make a continued effort to revisit their internal control policies and procedures to ensure that adequate segregation of duties exist between the accounting, custody and management of the assets of the City. As a result of the retirement and replacement of the City Manager at the end of 2005, we recommend that City Council work together with management to review the City's internal control policies and procedures to ensure that adequate segregation of duties within the various accounting functions exist.

Specifically, to the extent possible, accounting personnel who have custody of City assets, mainly cash, should not be performing management or accounting functions related to the related transactions. Management responsible for reviewing and approving transactions should not have custody of assets and should not be recording the related transactions. Finally, those responsible for posting transactions to the general or subsidiary ledgers should not be allowed to review or approve related transactions and should not have custody of the related assets. Appropriately defining these responsibilities would mitigate the risk that errors, fraudulent transactions or illegal acts occur.

### **Deficit Fund Balances**

As of December 31, 2005, the Silver Mountain Ski Area Non-major Special Revenue Fund and the Community Center Special Revenue Funds had deficit fund balances of \$1,397 and \$4,262, respectively. This resulted from the funds costs exceeding the revenues received. While the fund balances remain in deficit position, the City is required to file a deficit elimination plan with the State of Michigan Department of Treasury.

### **SEC Rule 15C2-12 Disclosure Requirements**

SEC Rule No. 240.15c2-12 requires issuers of municipal securities in principal amounts of \$1 million or more or whose outstanding aggregate debt exceeds \$10 million, to report financial and operational information as well as notice of material events to nationally recognized municipal securities information repositories annually. The City is subject to these reporting requirements. We recommend you contact your bond counsel who will generally assist in the preparation and timely submission of the annual disclosures required.

### **Michigan Finance Qualifying Statement**

All governmental units subject to the Revised Municipal Finance Act (PA34 of 2001) must submit a Michigan Finance Qualifying Statement that allows governmental units to be eligible to apply for financing during the fiscal year. The City must submit their qualifying statement electronically using the Michigan Department of Treasurer's website. The City Manager must contact the Local Audit and Finance Division of the Department of Treasury to establish a password to access the system and electronically submit their qualifying statement. The qualifying statement is due to the Michigan Department of Treasury by June 30, 2006.

# **Electronically Filing the Financial Statements**

The Michigan Department of Treasury has issued Numbered Letter 2005-2 which requires (under the authority of Michigan Compiled Law 141.427(1) that all audits required in accordance with Public Act 2 of 1968 and Public Act 71 of 1919 be submitted electronically to the Treasury in a Portable Document Format (pdf) compatible with Adobe Acrobat. We have provided the necessary information, in this electronic format, to the City Clerk to enable the City to comply.

# **Conclusion**

We would like to thank the City Council for your business and to thank the City's management team for their assistance during the audit. The staff continues to provide complete and timely information for audit and makes every attempt to provide the related information in a timely and accurate manner.